City of Toronto
Committee of Department Heads Olympic Task Force

1 Dundas Street West
26th Floor, Suite 2604
Toronto, Ontario
M5G 1Z3
(416) 392-0581
Fax : 392-0586

Herb Pirk
Chairperson

REPORT
TO
CITY OF TORONTO
CITY COUNCIL

RECOMMENDATIONS FOR ACHIEVEMENT OF THE OBJECTIVES OF THE TORONTO OLYMPIC COMMITMENT

JANUARY 25, 1990

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CITY OF TORONTO
COMMITTEE OF DEPARTMENT HEADS OLYMPIC TASK FORCE

January 25, 1990

To: The City of Toronto City Council

Subject: Recommendations for Achieving the Objectives of the Toronto Olympic Commitment

Origin: Committee of Department Heads Olympic Task Force (c36cncl90003:122)

1.0 Summary and Recommendations

As requested by Executive Committee on January 15, 1990, this report provides further comment to that contained in the Olympic Task Force's (O.T.F.) January 9, 1990 report and appendices on the Toronto Olympic Commitment objectives.

This report pulls together the numerous recommendations before Executive Committee on January 15, 1990 and the further recommendations in this report respecting each of the Toronto Olympic Commitment objectives in a single section for the convenience of City Council.

The achievement of City Council's "affordable housing" objective will be addressed in a further report directly to City Council on January 29, 1990, as well as recommendations for Council action respecting submission of the Bid Book to the International Olympic Committee (I.O.C.), any further comments that the City Solicitor deems necessary and further actions by the City's Olympic Committee, the Olympic Task Force and T.O.O.C.

This report recommends that the Toronto Olympic Commitment be amended to include additional objectives under the "Social Equity" heading respecting equal opportunity and access for the disabled, under the "Environment" heading respecting waste management and under "Jobs and the Olympics" respecting fair wage purchasing policies. In addition, numerous recommendations are made to assist Council in addressing the social needs of the City of Toronto related to its potential role as Host City for the 1996 Olympic Games.

The Toronto Olympic Commitment addresses these needs and, together with the Toronto '96 Bid, has engaged the community in the broadest sense in the City of Toronto's

vision of an equitable, affordable Olympics in Toronto in 1996. The Olympic Task Force recommends that City Council reconfirm the Toronto Olympic Commitment as amended and ensure it is presented to the International Olympic Committee with the Toronto '96 Bid Book.

Outstanding matters, including, among others, "affordable housing"; comments which the City Solicitor considers necessary; and appropriate recommendations for City Council respecting the Toronto '96 Bid, will be submitted to City Council on January 29, 1990 by the Olympic Task Force.

2.0 Background:

At its special meeting on January 15, 1990, to consider the City of Toronto's bid for the 1996 Summer Olympics, the Executive Committee had before it the report (January 9, 1990) from the Committee of Department Heads Olympic Task Force. The report and its two supplementary document attachments, contained comments from City Departments, reports from Intervenor Funding recipients and a preliminary Social Impact Assessment as well as minutes of all public meetings. The Executive Committee also received numerous written and oral communications respecting the proposed bid for the 1996 Games, including a questionnaire dated January 15, 1990 from the Labour Council of Metropolitan Toronto and York Region.

The Executive Committee submitted, without recommendation, the report (January 9, 1990) from the Committee of Department Heads Olympic Task Force to City Council for consideration at its meeting on January 29, 1990, and requested the Committee of Department Heads Olympic Task Force to report on:

1) a plan of action to address the concerns and recommendations that the public participation process has identified;

2) Council's commitment to achieve an Organizing Committee which reflects the make-up of Toronto;

3) a plan of action to implement the recommendations set out in the reports referred to in Section 2.3 of the report (January 9, 1990) from the Committee of Department Heads Olympic Task Force, entitled "The Toronto Olympic Commitment";

4) the status of the Toronto Olympic Commitment "Social Equity" objectives on affordable housing;

5) the "Host City Undertaking and Contract" which the I.O.C. requires to be submitted to the I.O.C. by April 15, 1990, as described in Section 2.5 of the report (January 9, 1990) from the Committee of Department Heads Olympic Task Force;

6) consultations with all relevant parties on the issue of the Organizing Committee for the Olympic Games and on appointment to the T.O.O.C. Board, with a view to building a strong respresentative team to present the City of Toronto's candidature to the I.O.C. and to be entrusted by the I.O.C. with responsibility for organization of the 1996 Summer Olympic Games;

7) discussions with various parties on issues raised respecting financial guarantees and their status in terms of the April 1990, deadline;

8) proposals for implementation of the objective of sexual equality in Olympic sports; and

9) appropriate recommendations for consideration by City Council on January 29, 1990.

The Executive Committee also referred the questionnaire submitted by the Labour Council of Metropolitan Toronto and York Region to staff for a response to the Labour Council before its meeting to be held on January 25, 1990.

3.0 Structure of Report

This report provides further comments from City Departments and the Olympic Task Force in response to the above-mentioned requests numbered 1, 3 and 7 in Section 4.0. Further comments on an Olympic Organizing Committee and appointments to the T.O.O.C. Board of Directors are provided in Sections 5.0, 6.0, 7.0, in response to above-mentioned requests numbered 2 and 6. The work in progress respecting the objective of sexual equality in Olympic sport is contained in Section 4.13 in response to request number 8.

Request number 5 respecting the Host City Undertaking and Contract was addressed in the City Solicitor's report

dated January 15, 1990 contained in the Supplementary Documents II package of appendix material presented directly to Executive Committee at its January 15, 1990 meeting. No further comments are contained in this report.

Pertaining to request number 4, the status of City Council's "affordable housing" objective will be the subject of separate communications directly to City Council on January 29, 1990.

The comments and recommendations in this report are focused on the Toronto Olympic Commitment. Appropriate recommendations on submission of the Bid Book and a plan of actions for City Council, the City Olympic Committee, the Olympic Task Force and the T.O.O.C. Board will be addressed in a further report on January 29, 1990 along with "affordable housing".

To assist City Council in dealing with the many proposals and recommendations that were presented to Executive Committee on January 15, 1990, this report pulls together in a single section, on each objective of the Toronto Olympic Commitment, the recommendations contained in the many appendices of the Olympic Task Force's January 9, 1990 report, including Intervenors' recommendations and the further recommendations contained in this report (Sections 8.0 to 17.0).

4.0 Further Comments

4.1 Commissioner of Housing

January 22, 1990

Comments on Submissions to Executive Committee

In response to your request for comments on the submissions made to the Executive Committee at its meeting of January 15, 1990, regarding the Olympic bid, the following summary deals with each submission relevant to housing.

P.U.S.H.

This organization recommended that the Olympic housing be 100% barrier free. In principle, I am in agreement with the objectives behind that recommendation. It does, however, have both cost and design implications,

particularly for certain housing forms (i.e., stacked townhousing). I would suggest that discussions be undertaken with Provincial officials, in consultation with P.U.S.H. and the Barrier Free Design Centre, regarding these implications.

Olympic Arts Advisory Committee

This organization recommended that a portion of the Athletes' Village provide artists' housing, that is studio/rehearsal/living space, and that a number of units be reserved to house visiting artists in residence.

It is my expectation that projects within the Olympic Villages would be distributed to a range of non-profit groups, in accordance with the City's current policies and practice, through the Land Disposition Sub-Committee. While I do not think that process should be precommitted, artists' housing groups within the City are aware of the Committee and its mandate. I would suggest that the first recommendation be referred to that Committee for its consideration at the appropriate time.

With respect to the second recommendation, I am unaware of any social housing programme currently in existence which would permit such an arrangement. I would suggest, however, that discussions with Provincial officials, in consultation with the Olympic Arts Advisory Council, may be appropriate in this regard.

Federation of Metro Tenants

Although I do not agree with the Federation's analysis of the magnitude of the potential problem, I am basically in agreement with the plan of action which they have outlined and recommended; essentially the same approach in my report on this matter. My report goes somewhat further than the Federation's in that it puts forward a pro-active tourist accommodation programme as well. The Federation's report, on the other hand, is very detailed with respect to the Legislative changes which I agree should be sought to increase the protection available for tenants of all types. I would suggest that it would be appropriate to initiate discussions with Provincial officials, in consultation with the Federation of Metro Tenants, regarding those specific legislative changes, in order to be in a position to initiate them immediately upon a decision regarding the Olympics by the I.O.C.

Supportive Housing Coalition

The S.H.C. has recommended that the City commit itself to the production or acquisition of 30,560 units of social housing in Toronto in the period 1991 to 2000, in order to meet the City's reasonable proportion of overall need for this type of accommodation in the Metro region.

While I would agree with the S.H.C.'s analysis of the overall need, I would point out that the City does not have the ability to fulfill the commitment proposed without the financial support of other levels of Government. As you are aware, I am currently awaiting a communication from the Provincial Government regarding the extent of its commitment to the provision of social housing in conjunction with the Olympics. Regardless of the content of that communication, I would not expect it to address the question of total need as raised by the S.H.C.'s submission.

In addition to the question of financing the units referred to above, the S.H.C.'s proposal may well have implications in terms of the City's land use policies. I would suggest that Council should seek the advice of the Commissioner of Planning and Development on these implications in the context of Cityplan '91, prior to giving final consideration to the matter.

Summary

In general the comments and recommendations contained in the submissions discussed above are consistent with Council's Olympic Commitment, with the City's policies and practices respecting the provision of a variety of social housing projects, and with the approaches to potential problems recommended in my report. In my view, the recommendations of P.U.S.H. and the Olympic Arts Advisory Committee should be the subject of ongoing discussion and consideration with a view to implementation to the extent possible, if Toronto is successful in its bid for the Olympics. With respect to the submission of the Federation of Metro Tenants, I am of the view that detailed discussions with the Province should be initiated immediately. With respect to the submission of the Supportive Housing Coalition, I would recommend that Council seek the advice of the Commissioner of Planning and Development on the land use implications of the recommendations and that I be requested to continue discussions with Provincial

officials on the question of ongoing financial support for social housing programmes in the City.

I hope you find this information helpful.

(signed)

Daniel Burns
Commissioner

4.2 Commissioner of Finance

January 24, 1990

Overall Summation of Projected Receipts and Payments Relating to Oympic Games in Toronto in 1996, and Financial Commitments and Guarantees

Background:

I have been requested to provide as complete a list as possible of receipts and payments that would occur for the parties providing venues or obtaining goods or services for the hosting of an Olympic Games in Toronto in 1996. Some figures are purely symbolic, but it is felt to be useful to provide this overall list to respond to Council Members concerns and to provide a basis for developing improved projections as in the future, more information becomes available.

Receipts and Payments:

Attached as Appendix 1 to this report is the statement requested. It can be summarized as follows:

	Millions of 1989 Canadian Dollars
Total Receipts	$2,135
Less Total Payments	2,225
	$ (90)

The excess of payments over receipts occurs as follows:

Surplus, OCOG (Organizing Committee for an Olympic Games)	10
Discretionary and non-Discretionary Services (all levels of Government)	(100)
Net (all participants)	(90)

The Discretionary and non-Discretionary services are incurred by the Federal and Provincial Governments, and by Metropolitan Toronto, and are not recovered from Olympic revenues.

It should be noted that all information discussed is based primarily on information as set out in "The Toronto Proposal to Host the 1996 Olympic Games" (May 29, 1989) and on the report "Financial Analysis of Toronto's Proposal to Host the 1996 Olympic Games" by Peat Marwick (July 1989). Revenues and expenses discussed are for venues and plans as set out in these reports, and do not consider alternative proposals for specific venues which may have been received since these reports were reviewed.

The attached notes should be considered an integral part of the statement in Appendix 1.

Receipts

1. O.C.O.G. Revenues ($1,063 M) are as set out in Section 2.1 of the O.T.F.'s January 9, 1990 report and the Bid Book. Ticket revenues allow for required Olympic family seating, but no discount by O.C.O.G. for Torontonians of lesser means. It is anticipated that purchases of tickets for Torontonians of lesser means will come from sponsors other than the O.C.O.G.

2. Coin and Lottery revenues are received by the respective governments, not by an O.C.O.G. It is deemed expedient to have governments use such funds to make contributions directly to new venue proponents (rather than to an O.C.O.G.) in order to avoid public funds being part of a surplus, some of which is paid to parties outside Canada.

3. The figure of borrowing to finance the cost of producing the Olympic Villages is purely symbolic. The $925 million is arbitrarily calculated as 5700 units x $175,000 each. It is intended to reflect the fact that a large sum of money will be required for the purpose. The symbolic sum is net of the $74 million contribution from Olympic revenues, and covers only land, infrastructure, interim financing and construction; i.e., community facilities are not yet considered. It is expected that these loans will be retired using revenues from capitalized, long-term leases of the projects to social housing providers after the Olympics.

4. Municipalities borrowing to build substantial new facilities are presumed to be providing planned facilities to benefit their communities, in accordance with established procedures.

5. Corporations borrowing to build substantial new facilities are presumed to be creating an asset they can operate at a profit for themselves subsequent to the Games.

Payments

6. O.C.O.G. Expenses ($1,053 M) include $173 M for sporting venue upgrading/leasing and $75 M for housing rental, and $45 M for broadcasting centre rental.

The $173 M is calculated as follows:

-Velodrome		8
-Rowing		20
-Competition Sites	- 23 @ $ 5 M	115
-Training Sites -	60 @ $ .5 M	30
		$173

7. The Governments of Canada and Ontario both will have non-tax revenues sufficient to cover their projected contributions to costs of new venues.

8. Discretionary and Non-Discretionary Services, $100 M, is a purely symbolic figure - not an informed estimate.

Other Matters

9. Access for the disabled at venues is to be a standard requirement for Olympic Games.

10. The cost to provide daycare has not been calculated.

11. No significant expenditures on infrastructure are projected to be required for an Olympic Games in Toronto to service supporting venues.

12. Increased levels of expenditure by City of Toronto departments for an Olympic Games, so far indentified, amount to less than $1 M per annum.

13. Of the payments listed, $1,540 M are for construction of housing or recreation facilities, leaving long term assets to their communities.

Financial Commitments:

The following categories of financial commitments or guarantees have been identified, that City Council will require be obtained by April 11, 1990 prior to approval and execution of the host city undertaking,

- Olympic contract requirements;
- risk and cost sharing arrangements;
- housing;
- sports and other venues;
- infrastructure;
- discretionary and non discretionary services.

Discussions have been held and are scheduled to continue with representatives of the Federal and Provincial governments on all of these categories. The municipalities and other corporations have been identified from whom financial commitments or guarantees should be obtained (especially with respect to venues). Notwithstanding the time required for goverment bodies to consider carefully such requests, it is anticipated that

appropriately documented financial commitments and guarantees can be obtained prior to April 11, 1990 (the approximate deadline for City Council approval and execution of host city undertaking).

Conclusions and Recommendations:

It is my conclusion, from the information received and reviewed, that an Olympic Games can be hosted by Toronto in 1996 that will result in an operating surplus and will result in substantial housing and recreational facilities being created as assets for their communities. However, it will be essential to have in place very clear policies and procedures for control of financial aspects of the games.

It is recommended:

1. That City Council approve and adopt the recommendations of the Commissioner of Finance respecting financial principles for an Olympic Games in Toronto as set out in reports to the Olympic Task Force (Executive Committee Report No.5, Clause 1, Appendix 5 - recommendations 1 to 4 (January 5, 1990), 1 to 7 (December 20, 1989), and 1 to 2 (December 29, 1989));

2. That City Council require a Toronto Olympics Organizing Committee to establsh and implement an effective risk management program, with the structure of the Risk Management administration to be developed immediately following the awarding of the Games;

3. That City Council request the Olympic Task Force to obtain the endorsement by April 11, 1990 of the Canadian Olympic Association, the Federal and Provincial governments, Metropolitan Toronto and the Toronto Ontario Olympic Council of the financial principles identified in recommendation 1 above; and

4. That City Council require the Olympic Task Force to obtain firm financial commitments from the Federal and Provincial governments, other municipal governments and the private sector, and also commitments necessary for approval of the host city undertaking, no later than April 11, 1990.

(signed)

Commissioner of Finance
JSW/dd
(Attachment)

City of Toronto City Council
January 25, 1990

Olympic Task Force

Appendix 1

Overall Summation
of Projected Receipts and Payments
Relating to Olympic Games in Toronto in 1996,
and Financial Commitments and Guarantees

			$ Receipts	$ Payments
Receipts (identifying sources of funds) -				
1.	Various revenues (O.C.O.G.)		1,063	
2.	Coin Program Revenue (Gov't of Ontario)		60	
3.	Lottery Revenue (Gov't of Canada)		125	
4.	Funds borrowed to produce Olympic Housing (By City of Toronto, to be guaranteed by Governments of Canada and Ontario)		925	
5.	Proceeds of borrowing, (other Municipalities, new venues)		146	
6.	Proceeds of borrowing, (other Corporations, new venues)		111	
	Total		2,430	
Payments (Indentifying Application of Funds) -				
7.	Various Expenses (O.C.O.G.)			1,053
8..	Contributions new venues-Gov't of Canada			60
9.	Contributions new venues-Gov't of Ontario			125
10.	Capital Cost of producing Olympic Housing (Net of $75 M O.C.O.G. payment)			925
11.	Cost of New Venues (Net of Government and O.C.O.G. contribution), other Municipalities:			
	- Mississauga	10		146
	- Markham	80		
	- Scarborough	27		
	- Toronto (Yachting)	29		
12.	Cost of New Venues (Net of O.C.O.G. contributions), various Corporations:			
	- York University	11		111
	- Coliseum, North York	100		
13.	Discretionary and Non-Discretionary Services (All levels of Government)			100
Excess of Payments over Receipts			90	
	Total:		2,520	2,520

JSW/dd/24.1.90

4.3 Medical Officer of Health

January 19, 1990

Responses to Suggestions for Additional Work on Environmental Matters

A. Waste Management

Recommendation:

If the Olympic Commitment is amended to include a comprehensive waste-management programme, the agency responsible for the Olympic plan should seek representation from SWEAP.

The objective of SWEAP (Solid Waste Environmental Assessment Plan of the Municipality of Metropolitan Toronto, the Regional Municipality of Durham and the Regional Municipality of York) "is to develop a waste management system that is environmentally sound and not injurious to human health". Its guiding principles are as follows:

1. Waste Reduction. Our most important waste management measures are those that reduce the volume of waste we generate.

2. Public Involvement. All residents and businesses in our municipalities are waste generators and must be involved in waste reduction efforts.

3. Waste Monitoring. We must continually monitor the composition, volumes and sources of our waste.

4. Re-use, Composting and Recycling. We should re-use, compost or recycle all the waste that can be dealt with in these ways.

5. Energy Recovery. We should use the best available technology to recover energy from those wastes that cannot be re-used, composted or recycled.

6. Landfill. Wastes that cannot be dealt with in any other way should be deposited in state-of-the-art engineered sanitary landfills.

7. Facility Siting. There should be full public discussion of potential sites and of the short and long term effects of each waste management facility.

B. Water Quality - Olympic Rowing Course

Recommendation:

That the Environmental Assessment of the Olympic rowing course include detailed water quality modelling.

C. Noise Impact Statement

Recommendation:

That the environmental studies for the Olympic Village include a detailed noise assessment that is consistent with the noise impact statement required under City Council's policy for rezoning and as carried out for the Ataratiri development.

D. Air Quality

Recommendation:

That the environmental studies for the Olympic Village include a detailed air quality study similar to that done for the Ataratiri development.

E. Soil Quality

No recommendation, as concerns are addressed by existing procedures with respect to excavated material and decommissioning of sites.

F. Flood Protection

No recommendation, as measures must comply with existing requirements of the M.N.R. and M.T.R.C.A.

G. Healthy Olympics

- That the Olympic Task Force, in consultation with the City Solicitor and the Medical Officer of Health, be requested to report on the possibility of attaching riders to international broadcasting contracts, so as to prevent sponsorship by corporations that promote unhealthy activities, such as tobacco and alcohol use, recognizing that such riders may so severely reduce revenue from the sale of broadcast rights that the Olympics would no longer be economically feasible without a huge infusion of funds from other sources.

- That the Olympic Task Force, in consultation with the Medical Officer of Health, be requested to report further on initiatives to discourage the use of alcohol and tobacco in and around the Olympic venues, while encouraging other health promoting activities.

- That the Olympic Task Force, in consultation with the appropriate civic officials and external sources, develop a strategy for the identification of potential sponsoring corporations whose operations are consistent with Council's commitment to a Healthy Olympics by April 15, 1990.

H. Public Health Issues

Recommendation:

That the Medical Officer of Health be asked to prepare management plans to deal with the following issues during the Olympic Games, once necessary information regarding venues and crowd size is available:

- sanitation at Olympic sites.

- security and safety of food for athletes, officials and spectators.

- the potential for increased drug trafficking, substance abuse and their adverse effects.

- the potential for increases in the occurrence of preventable, infectious diseases.

- disease-outbreak management.

I. Intervenors' Research

Council should accept the offer by Citizens for a Safe Environment to make available to the City its research on potential environmental impacts, and should ask the Waterfront Coalition to make available to the City the findings of its research on environmental issues.

J. Animal Welfare

Recommendation:

That the Olympic Commitment be amended to include a statement to the effect that the Olympic plan will include a plan to safeguard animal welfare, and that representation from the Toronto Humane Society, the World Society for the Protection of Animals, and Ontario veterinary associations be sought in the drafting of that plan.

K. Environmental Representation on O.C.O.G.

Recommendaton:

That the mandate for O.C.O.G. include full consideration of environmental issues.

(signed)

Bill Munson
Research Consultant
Environmental Protection Office

4.4 Commissioner of Public Works

January 22, 1989

In response to your requests for comments on "further reports" and "recommendations" to be incorporated in the report which is to be considered by City Council on January 29, 1990, I wish to advise as follows.

My comments on the environment and the report by the World Society for the Protection of Animals have been co-ordinated with the Medical Officer of Health (M.O.H.) and are incorporated in the M.O.H.'s submissions.

I have no further comments on any other issue, such as Financing, Housing, Social Equity, etc.

If you have any further queries, please contact Mr. K. Hemmerich at 392-7763.

(signed)

N. Vardin
Acting Commissioner

4.5 Parks and Recreation

January 23, 1990

Comments on OTF Report "Overview - Toronto's Bid for the 1996 Summer Olympics - Toronto Olympic Commitment", Dated January 9, 1990

1.0 Background

This report provides further comments from the Parks and Recreation Department on the Recommendation 1 contained in the OTF Overview report dated January 9, 1990, which states:

"1. that the OTF be requested to report directly to City Council for its meeting on January 29, 1990, on:

(a) the outstanding matters identified in this report; (OTF report of January 9, 1990)

(b) a plan of action to implement the conclusion and recommendations of the reports contained in the appendices of this report; and

(c) appropriate recommendations for consideration by City Council on January 29, 1990."

2.0 Toronto Olympic Commitment

2.1 Affordable Recreation

I have developed further the recommendations contained in my report to the OTF dated January 5, 1990, to reflect the comments contained in the various reports and submissions. It is recommended:

"That, should the City host the 1996 Olympics, in keeping with Council's adopted policy "...that the City shall directly provide and manage through the Department of Parks and Recreation a range of basic recreation facilities and programmes free of charge to City residents, continue to utilize shared use agreements with local Boards of Education and financially assist or otherwise support the provision of recreation programmes offered by voluntary organizations, agencies and community centres so as to ensure that all citizens have maximum opportunity for the enjoyable, satisfying and creative use of leisure time", the following principles also be adopted and submitted to OCOG to be incorporated in the organization of the 1996 Games:

1. That planning for the Games will incorporate Council's policy with respect to the provision of City recreation facilities and programmes free of charge;

2. That citizens of Toronto be assured of an Olympic legacy of accessible, quality parkland, and a broad range of high quality community recreation services;

3. That all residents of Toronto, regardless of social and economic inequities or physical disabilities have an opportunity to directly witness the Olympic experience;

4. That a consultation or involvement process with post-Olympic users of all facilities be established and in effect throughout the planning stages to ensure provision of a comprehensive, responsive and affordable post-Olympic service including recreation, cultural and sport activities;

5. That involvement of women, physically challenged persons and representatives of ethnic communities be sought in considering post-Olympic users and services;

6. That all Olympic facilities including training sites, be integrated with existing and currently planned Parks and Recreation infrastructure to maximize the available recreation opportunities;

7. That all Olympic facilities, including training sites, provide for new parkland wherever possible and the improvement of adjoining parkland where applicable;

8. That major new Olympic facilities be appropriate as public facilities serving the needs of local residents as well as a broad range of amateur sport groups;

9. That capital renewal programmes for major new Olympic facilities be established to ensure the ongoing provision of accessible and affordable recreation;

10. That private corporations/organizations and all levels of government involved in funding Olympic facilities or in the post-Olympic use of facilities make a commitment towards achieving affordable and accessible recreation in the City of Toronto."

3.0 Outstanding Matters

In order to assist City Council in realizing the opportunities respecting the City's involvement after the Bid is actually submitted, Council will be looking for comments from the OTF on the following matters:

3.1 Appointments to the TOOC Board

The organization and hosting of the Olympics directly impacts upon the operations of the Parks and Recreation Department in terms of its human resources, facilities and programmes. To ensure that both opportunities for the City are maximized and negative impacts, if any, are minimized, it is

important that the interests of the Department as well as its broadly- based network of volunteers are represented during the next phase of the Bid process. It is then recommended:

> "That appointments to the TOOC Board include representation which will reflect the interests of the Parks and Recreation Department as well as the various volunteers and organizations participating in the Department's recreation programmes."

3.2 Designation of Candidature Committee

The Department of Parks and Recreation has in place an established communications network reaching local neighbourhoods and communities, special interest groups and sports and recreational associations. The ongoing operations of this network could be utilized in promoting the City's Bid. I would therefore recommend:

> "That the Department of Parks and Recreation be represented on the proposed candidature committee."

3.3 Principles and Structure of Organizing Committee

In addition to the same reasons set out in Section 3.1, above, it is essential that the structure of the Organizing Committee for the Olympic Games (OCOG) reflect the imprimature of the City and, in particular, its Department of Parks and Recreation. I therefore recommend:

> "That the structure of OCOG be based on the principle, among others, that the City of Toronto be represented on OCOG and that such representation will ensure the necessary co-ordination and integration of Parks and Recreation matters and the implementation of the City's policy respecting affordable and accessible recreation in the organization of the 1996 Olympics."

4.0 Plan of Action

4.1 Parks and Recreation Initiative

In reviewing the intervenor funding reports and the reports on social equity as well as the submission made by the deputants at the special meeting of the Executive Committee on January 15, 1990, I note the concern expressed about the need to adequately provide for parks and recreation facilities.

The Parks and Recreation Department is developing a proposal which should be looked at in the context of the Olympics. Such plan should be addressed in consideration of the necessary financial commitments and revisions and additions to the budget for the 1996 Games as presently exists. With that in mind, I will be developing a proposal for the Chair of the Committee of Department Heads OTF with the view that the OTF will include provisions for such plan in its report on the financial commitments for the hosting of the Games. I therefore recommend:

> "That the OTF, be requested to report to City Council prior to April 11, 1990, on a programme for:
>
> (a) increasing and improving the City's parkland in the context of the 1996 Waterfront Olympic theme as well as in conjunction with the various Olympic competition venues, training sites and cultural events in the City; and
>
> (b) increasing and upgrading the City's recreational facilities in conjunction with the organization of the Olympics."

4.2 Toronto - a City of Trees

The image of the City as a City of trees is especially significant and opportune. The present and growing public concern with the environment and the related City initiatives, such as the establishment of Toronto's Special Advisory Committee on the Environment and the Healthy Cities initiative, reinforce the importance of the City trees. The hosting of the 1996 Olympics also offers the opportunity to extend the City's image

internationally as a City of trees. In the context of the existing urban forestry programme undertaken by my Department, a special Olympic tree project could be implemented to ensure the generous provision and planting of trees in the City, particularly, in locations of Olympic venues, training sites and cultural events. It is recommended:

> "That the Commissioner of Parks and Recreation be requested to report by September 10, 1990, on a programme for a special Olympic tree project, which can be implemented as part of the existing urban forestry programme, in order to achieve the objective of Toronto as a 'City of trees'."

4.3 Work Plan Relating to Toronto's Olympic Commitment

Following are matters relating to Toronto's Olympic Commitment identified as requiring a plan of action from the perspective of the Parks and Recreation Department:

4.3.1 Affordable Recreation

- That the OTF report, by April 11, 1990, on an implementation strategy to ensure an affordable 1996 Olympic Games;

- That the OTF report by April 11, 1990, on measures to ensure that the development of major new sport facilities within the City are in accordance with the City's policy that full accessibility is provided for in the planning of these facilities and public accessibility is achieved in terms of affordability and availability in the post-Olympic use of the facilities;

- That the OTF identify Department of Parks and Recreation facilities which may potentially be used as Olympic training facilities and report by September 10, 1990, on a programme necessary to upgrade such facilities in the context of that Department's existing and currently planned parks and recreation infrastructure and budget projections;

- That the OTF report by April 11, 1990, on the capital renewal programme necessary to ensure that major new facilities in the City will be affordable and maintained to Olympic standards;

- That the OTF, in consultation with primary interest groups using competitive venues and training sites and the Provincial and National sport governing bodies, report on measures to ensure equitable access by local residents, Toronto athletes and Provincial teams.

4.3.2 Affordable Housing

- That the OTF, in developing plans for the Olympic housing venues, ensure the provision of adequate parks, open space and recreation facilities for the post-Olympic occupants of such housing.

4.3.3 Accessibility

- That the OTF, in consultation with the Department of Planning and Development accessibility planner, Board of Education officials and other levels of government, report on measures necessary to implement a programme to achieve full accessibility of recreation facilities utilized by the Parks and Recreation Department.

4.3.4 Waste Management Programme

- That the OTF be requested to report by September 10, 1990, on a waste management programme for public parks including, but not limited to, measures for waste minimization, recycling of appropriate materials, efficient collection and disposal, signage and public relation initiatives.

5.0 Appropriate Recommendations for Consideration by City Council on January 29, 1990

It is requested that the following recommendations be forwarded to Council:

1. That should the City host the 1996 Olympics, in keeping with Council's adopted policy "...that

the City shall directly provide and manage through the Department of Parks and Recreation a range of basic recreation facilities and programmes free of charge to City residents, continue to utilize shared use agreements with local Boards of Education and financially assist or otherwise support the provision of recreation programmes offered by voluntary organizations, agencies and community centres so as to ensure that all citizens have maximum opportunity for the enjoyable, satisfying and creative use of leisure time", the following principles also be adopted and submitted to OCOG to be incorporated in the organization of the 1996 Games:

1. That planning for the Games will incorporate Council's policy with respect to the provision of City recreation facilities and programmes free of charge;

2. That citizens of Toronto be assured of an Olympic legacy of accessible, quality parkland, and a broad range of high quality community recreation services;

3. That all residents of Toronto, regardless of social and economic inequities or physical disabilities have an opportunity to directly witness the Olympic experience;

4. That a consultation or involvement process with post-Olympic users of all facilities be established and in effect throughout the planning stages to ensure provision of a comprehensive, responsive and affordable post-Olympic service including recreation, cultural and sport activities;

5. That involvement of women, physically challenged persons and representatives of ethnic communities be sought in considering post-Olympic users and services;

6. That all Olympic facilities, including training sites, be integrated with existing and currently planned Parks and

Recreation infrastructure to maximize the available recreation opportunities;

7. That all Olympic facilities, including training sites, provide for new parkland wherever possible and the improvement of adjoining parkland where applicable;

8. That major new Olympic facilities be appropriate as public facilities serving the needs of local residents as well as a broad range of amateur sport groups;

9. That capital renewal programmes for major new Olympic facilities be established to ensure the ongoing provision of accessible and affordable recreation;

10. That private corporations/organizations and all levels of government involved in funding Olympic facilities or the post-Olympic use of facilities make a commitment towards achieving affordable and accessible recreation in the City of Toronto.

2. That appointments to the TOOC Board include representation which will reflect the interests of the Parks and Recreation Department as well as the various volunteers and organizations participating in the Department's recreation programmes.

3. That the Department of Parks and Recreation be represented on the proposed candidature committee.

4. That the structure of OCOG be based on the principle, among others, that the City of Toronto be represented on OCOG and that such representation will ensure the necessary co-ordination and integration of Parks and Recreation matters and the implementation of the City's policy respecting affordable and accessible recreation in the organization of the 1996 Olympics.

5. That the OTF, be requested to report to City Council prior to April 11, 1990, on a programme for:

(a) increasing and improving the City's parkland in the context of the 1996 Waterfront Olympic

theme as well as in conjunction with the various Olympic competition venues, training sites and cultural events in the City; and

(b) increasing and upgrading the City's recreational facilities in conjunction with the organization of the Olympics."

6. That the Commissioner of Parks and Recreation be requested to report by September 10, 1990, on a programme for a special Olympic tree project, which can be implemented in the context of the existing urban forestry programme, in order to achieve the objective of 'Toronto as a City of Trees'.

RECOMMENDATIONS:

1. That the recommendations set out in Section 5.0 of this report be forwarded for consideration by City Council at its meeting on January 29, 1990.

2. That the OTF Work Plan to be submitted to City Council for consideration at its meeting on January 29, 1990, include those matters identified in Section 4.3 of this report.

(signed)

Patricia A. O'Connell
Acting Commissioner
Parks and Recreation

4.6 Commissioner of Planning and Development

January 19, 1990

Olympic Task Force Recommendations

As per your request, I am forwarding these comments regarding the recommendations that were made to the Executive Committee meeting that was held on January 15, 1990. I understand that you will be compiling these responses for City Council to consider on January 29.

As I review these recommendations related to "Social Equity", it is clear that numerous legal questions are raised. I assume that the City Solicitor will be forwarding comments on the implications of these

recommendations. Thus, I will comment from the perspective of community services policy.

To simplify this task, I will review each recommendation on a page by page basis and indicate what action is appropriate.

The Tenant Protection and Tourist Accommodation Plan outlined by the Commissioner of Housing in his correspondence to the Olympic Task Force dated January 5, 1990, is excellent. I suggest that the line "And, in the event that integrated or parallel Games (Paralympics) are held before or after the Olympics..." be refined. Whether or not there is a Paralympics, there should be a special accommodation strategy for disabled persons. The objectives and strategies that seek to protect vulnerable tenants, prevent evictions, and increase the regional stock of temporary, low-cost accommodation are in keeping with current practice of the City. Therefore, I believe that it is important that this Tenant Protection and Accommodation Plan is a requirement of the contract to which the City, the Canadian Olympic Association, and the International Olympic Committee are co-signatories.

The Commissioner of Housing's suggested actions toward Rooming and Boarding Houses are acceptable as outlined further in the same correspondence. In my opinion, will support our current practices and policies that aim to preserve and strengthen the boarding and lodging homes that are an important source of affordable housing. I believe that the City should require in the contract that "all best efforts" are made to implement these actions, many of which require Provincial approval and/or legislation. One important change is with regard to the Tenant Hotline. This should specifically include information and advice for disabled tenants and, as such, should be available to and suitable for use by the visually and hearing impaired.

With regard to the recommendations made by P.U.S.H. on a comprehensive programme to ensure integration and access to persons with disabilities, I have consulted with Larry Hodgson of my staff (Co-ordinator of the Action Committee for Persons with Disabilities). It is important to note that the objective of making the Olympics fully accessible is ambitious yet, I believe, achievable. As you may know, my staff co-ordinated the planning and extensive consultation with the disabled community that was, in large part, responsible for the development of

SkyDome as a state-of-the-art sports facility that is considered to have the highest degree of physical accessibility of any similar complex. I believe that we have the capability of implementing the Olympics in a similar manner. I would be pleased to direct my staff, in consultation with the Action Committee for Persons with Disabilities, to assist in developing the necessary staff and resources to implement this objective.

I support all of the recommendations in principle, but have some proposed changes. The fifth recommendation regarding the T.T.C. should be amended to read, "That City Council and the Olympic Organizing Committee support implementation by 1996 of all T.T.C. recommendations in 'Choices for the Future' and that these changes be tied into the existing system as soon as possible." Regarding the Paralympics, I understand that many representatives of the disabled community would be pleased to support the Paralympics either before, during or after the Olympics. Given the high priority that City Council has placed upon increasing access to City services and its pro-active programme of employment equity, I believe that these recommendations should be part of the contract.

With regard to the recommendations from the Supportive Housing Coalition of Metropolitan Toronto. I support these recommendations for additional affordable housing in principle. I believe that the contract should stipulate that the housing that is built for temporary lodging of the athletes and the media will become affordable housing and that the ownership and management of that housing will be determined in conjunction with the City.

I hope that these comments are useful in preparing the submission to City Council.

(signed)

Robert E. Millward
Commissioner

January 24, 1990

As per your request, I will outline the recommendations for inclusion in the amendment to the Toronto Olympic Commitment that I described in my letter of January 19, 1990. (See attached).

RECOMMENDATIONS:

1. That all Olympic-oriented housing comply with the C.S.A. Standards to support integrated housing and compliance with the principle of universal design.

2. That all Olympic sporting and cultural venues comply with the C.S.A. Standards to ensure integrated access and compliance with the principle of universal design.

3. That a comprehensive programme on how best to accommodate people with disabilities be designed and delivered in consultation with mentally and physically disabled people.

4. That the Olympic Organizing Committee use whatever influence it may have to work with the National Transportation Agency to target 1996 as a deadline for the design and implementation of accessibility guidelines within the national transportation network.

5. That City Council and the Olympic Organizing Committee support implementation by 1996 of all T.T.C. recommendations in "Choices for the Future" and that these changes be tied into the existing system as soon as possible.

6. That the Olympic Organizing Committee ensure that comprehensive plans are developed to provide accessible transit during the Olympics in all modes of travel. Wherever possible, these plans should leave permanent accessible transit services once the Olympics are over.

7. That City Council support existing lobbying efforts aimed at ensuring enforceable Provincial employment equity legislation within the next year.

8. That irrespective of whether legislation is passed, the Olympic Organizing Committee ensure that an enforceable Olympic Employment equity programme is designed.

9. That the Olympics make all best efforts to enter into contracts only with firms that have effective and enforceable employment equity programmes.

10. That the Olympic Organizing Committee support any existing lobbying effort to hold the Paralympics prior to, during or after the Olympic Games.

11. That some sanction exist for failure to construct facilities in compliance with accessibility features built into the design stage.

12. That City Council establish a coordinating body, including representatives from community user groups and agencies serving disabled persons, that will work with the Toronto Olympic Organizing Committee to implement this plan.

13. That City Council recommend that Toronto's commitment to host the 1996 Olympics include a commitment to assist in meeting the housing needs of low income people.

14. That City Council take a leadership role in persuading other Metro municipalities to work for the development of sufficient affordable housing to meet the demand in their respective jurisdictions.

15. That City Council urge the Provincial and Federal Governments to provide the necessary financial support to enable the non-profit sector to undertake the development of the needed affordable housing.

16. That City Council consider pressing for this financial support from the senior levels of government by linking such support to the contracts to which the Canadian Olympic Association and International Olympic Committee enter into with the City.

17. That City Council stipulate as part of the tri-partite Olympic contract that the housing that is built for temporary use by the athletes, media, et al will become affordable, non-profit housing and that the ownership and management of that non-profit housing will be determined in conjunction with the City of Toronto.

18. That the Commissioner of Planning and Development concluded that the construction jobs associated with developing the Olympic venues would be of considerable value to the Toronto economy, since market analysts are projecting sharp reductions in

commercial office construction after 1991 due to anticipated excess supply.

Yours sincerely,

(signed)

Robert E. Millward
Commissioner

4.7 Property Department

January 24, 1990

Re: Olympic Bid

I confirm that I have no further comments for your report to City Council.

With regard to work to be done concerning venues, and further to the meeting you attended in our office on January 22, a meeting has been arranged with John Paton from the Legal Department to begin work on the proposed agreement. This meeting will be held here on January 25th at 2:00 p.m.

(signed)

Virginia West

Commissioner
(west:293)

4.8 Division of Equal Opportunity

January 22, 1990

Thank you for your letter (January 17, 1990) requesting further input from the Equal Opportunity Division regarding the various recommendations being considered on the Olympic bid.

There are two areas on which we have comments: (a) mechanisms for achieving objectives, and (b) objectives to be achieved.

(a) Mechanisms for Achieving Objectives

Toronto City Council has a stated policy of tying the expenditure of public dollars to the adoption and implementation of policies and programmes to eliminate discrimination.

The type of mechanism utilized for Council's Contract Compliance Policy is useful for achieving commitment to the various goals desired by City Council.

In other words, a condition of City Council support would be a requirement to adopt and to implement certain policies and programmes. As with other programmes of City Council, failure or refusal to carry out these policies and programmes would result in penalties, such as withdrawal of financial and other support.

(b) Objectives to be Achieved

Toronto City Council's policies on equal opportunity apply to (i) employment, (ii) communications, (iii) programmes, and (iv) access to services. These policies require different implementation strategies in each of these four areas.

Toronto has been identified by the United Nations as one of the most diverse racial and cultural cities in the world. The United Nations has also declared 1990 as the start of a decade to reduce illiteracy around the world. In keeping with this spirit of internationalism and our desire to include and integrate all persons and groups in the proposed Olympic activities, a condition of City Council support should be the requirement to achieve social equity objectives.

Recommendations

The following recommendations outline actions which are consistent with Toronto City Council's equal opportunity, non-discrimination, and social equity policies.

(1) (a) That the Canadian Olympic Association adopt a statement of social equity objectives for the Toronto Olympic Games; and,

(b) That these objectives include a commitment to the achievement of social equity with respect to:

(i) employment,
(ii) communications,
(iii) programmes, and
(iv) access to services; and,

(c) That a policy of non-discrimination be upheld on the basis of race, creed, colour, national origin, political or religious affiliation, sex, sexual orientation, age, marital status, family relationship and disability.

(2) (a) That a Toronto Olympic Organizing Committee, its sub-committees and staff be fully reflective of the make-up of Toronto, and that regard shall be had for gender, racial and ethnic background, and disabilities in the formation of various committees; and,

(b) That the composition of these committees be reported to City Council.

Social Equity Programmes

(3) That following the award of the Games, the Toronto Olympic Organizing Committee prepare and make available to City Council its "Action Plans" for achieving social equity.

That the social equity programmes described below, but not limited to those listed, be implemented.

Employment

(4) (a) That personnel policies and procedures in keeping with employment equity principles be established; and

(b) That employment equity surveys be conductd for the staff of the Organizing Committee and reported to City Council on an annual basis.

(5) (a) That all suppliers of goods and services to the Organizing Committee be required to:

(i) adopt a policy of non-discrimination;

(ii) abide by a Fair Wage Policy;

(iii) conduct employment equity surveys and file these with City Council.

(b) That recruiting activities be undertaken to seek out businesses owned by women, racial and ethnic minorities, Native people and people with disabilities for the purpose of ensuring that business opportunities are available on an equitable basis.

Communications

(6) That information be provided without gender bias, in as many languages as possible, for the hearing and sight impaired, and in "plain language" for those who have limited literacy skills.

Programmes

(7) That if the official events do not incorporate activities in which there is wide participation by women, racial and ethnic minorities, Native peoples, and people with disabilities, demonstration events be arranged.

(8) (a) That all cultural and arts programmes for the Games reflect the multicultural, multiracial and multilingual nature of Toronto and be sensitive to issues of gender bias; and,

(b) That these concepts be fully integrated into programmes.

Access to Programmes and Services

(9) (a) That services which facilitate the participation of all persons with respect to employment and programmes be provided; and,

(b) That these services include child-care services, including these services for shift-workers; attendant care and transportation services for people with disabilities; and handicapped access and special seating for those with disabilities.

Please call me (2-7858) or Ceta Ramkhalawansingh (2-6822) if you require clarification of the foregoing.

(signed)

M. M. Bruce
Director
Equal Opportunity Division

c.c. A.L. Stevenson, Executive Director

4.9 Purchasing and Supply

January 12, 1990

The Toronto Olympic Commitment - Jobs and the Olympics

City Council, at its meeting of September 21 and 22, 1989, while approving Clause 64 of Report 33 of the Executive Committee, also added several commitments to the Toronto Olympic Bid.

Commitment no. 5 regarding jobs and the Olympics states as follows:

"5b Council will develop a Fair Wage Policy for all Olympic workers.

5c Council will maximize the number of unionized jobs on all matters pertaining to the Olympics."

I have discussed these two commitments in detail with the Manager of the Fair Wage Office and I am of the opinion that the most appropriate way to ensure Council's direction would be for City Council to require that the policies of the City of Toronto Department of Purchasing and Supply be adopted by the Olympic Organizing Committee.

By adopting the policies that are now in place, City Council could be assured that:

a) Competition would be public and open;

b) Fair Wage approvals would be routine;

c) All present and future Collective Agreements would be enforced;

d) All other conditions, Canadian content, contract compliance, environmentally sound, South African ban, etc., would be incorporated in all procurement activities.

Further, I am pleased to advise that the Manager of Fair Wage has indicated to me that in late 1995, he will have established a Fair Wage Schedule to be used for all Olympic workers. As with all Fair Wage Schedules, this would be submitted to the Executive Committee and ultimately approved by the City Council.

Should you require further information regarding this matter or the implications of this recommendation, I would be pleased to discuss it with you at your convenience.

(signed)

J. Darcy Duncan
Commissioner

4.10 Olympic Arts Advisory Committee (O.A.A.C.)

January 19, 1990

Comments on Recommendations Made to the Executive Committee, January 15, 1990, as they Affect the Cultural Component of the Olympic Bid

On behalf of the Olympic Arts Advisory Committee (O.A.A.C.), I would like to comment on a variety of issues raised in the reports recently submitted to the Executive Committee regarding the Olympic Bid.

1. Olympic Organizing Committee Composition

It is most important that the cultural component of the bid be well represented on the Organizing Committee. If one combines the funds allocated for arts and culture ($40 million) with the opening and closing ceremonies ($18 million) it is clear that cultural programming will be a significant item both in terms of the budget and the community resources required to stage many of the cultural events. The cultural community would also want to participate in other areas of the Games' organizational structure that address such issues as Publicity and Promotion,

the Olympic Village, Broadcasting, Ticketing and Transportion.

2. T.O.O.C. Board Composition

The O.A.A.C. has recommended to City Council that a representative of their committee be appointed to T.O.O.C.'s Board of Directors. T.O.O.C. currently does not have a representative of the cultural community on their Board, nor on their staff. T.O.O.C. originally came to the City to assist them in this area, since they themselves claimed that T.O.O.C. lacked this expertise. T.O.O.C. has requested ongoing assistance from the City, in this regard, to help in the continued bid development through 1990. T.O.O.C.'s Board should include a cultural representative to ensure that ongoing opportunities for the continued development of the cultural component of the bid are embraced and endorsed at the T.O.O.C. Board level.

3. Implementation Process for O.C.O.G.

The O.A.A.C. has recommended to City Council that the O.A.A.C. establish a sub-committee to begin developing a strategy and guidelines for the implementation of the cultural programme, particularly as it will relate to O.C.O.G. and the Toronto arts community. It is imperative that work begin on identifying how the cultural program will work in terms of its own administrative structure and its relationship to the various stakeholders in the Organizing Committee. Representatives of the O.A.A.C. should therefore be consulted by the Olympic Task Force on any immediate strategies that may be under consideration for developing an implementation process for O.C.O.G.

4. Housing

The O.A.A.C. along with numerous community groups have raised the issue of the creation of affordable housing for low income families. Specifically, the O.A.A.C. has recommended that one of the legacy items that should accrue to the arts community is affordable living, rehearsal/studio space. The O.A.A.C. has recommended that these facilities should result from accommodations and training facilities being constructed in the Athletes'

Village. The O.A.A.C. has also recommended that "national and international competitions be held to design the facilities required to make the cultural component memorable in 1996 and useful to the people of Canada for decades to come". This recommendation would certianly apply to the design of the Athletes' Village and the cultural facilities located there.

The Commissioner of Housing has indicated that an opportunity exists for design/build housing and studio space for artists in the Ataratiri project. If housing and work space for artists cannot be accommodated at the Athletes' Village site, then the O.A.A.C. would recommend that these kinds of facilities be developed in the Media Village at Ataratiri.

The O.A.A.C. would also endorse the P.U.S.H. recommendation regarding making Olympic housing and sports facilities, as well as cultural venues, accessible to persons with disabilities and that these facilities comply with C.S.A. Standards to ensure integrated access and compliance with the principles of universal design.

5. Social Equity

The O.A.A.C. endorses the recommendation in the Jim Ward Associates report calling for maximum community representation on Olympic organizing committees, in particular minority communities and people with disabilities.

The O.A.A.C. would also endorse the recommendation regarding the involvement of Native Canadians in the staging of the Olympics. Native Canadians are an integral part of our cultural heritage and would be an important factor in the planning and implementation of the Olympic Cultural Festival.

6. Finance

a) Legacy Funding

The O.A.A.C. has recommended two specific programmes that will require legacy funding:

1) The Olympic Residency Programme: a facility to house visiting artists who may come to Toronto

in the future. The facility would be available for the arts community to utilize and would accommodate 10 to 20 artists at a time. The facility would include both living and work space. The O.A.A.C. proposed that this facility be located at the Athletes' Village, in close proximity to the housing and work space proposed for the Toronto Arts Community;

2) Olympic Arts Endowment Fund: an ongoing funding programme that would sponsor leading edge artists and innovate artistic projects. This endowment fund should be drawn from any surplus of funds that may result from the Olympic Games.

The O.A.A.C. would recommend that with respect to the Olympic Artists Residency Fund and in the event the 1996 Olympic Games are awarded to Toronto:

1) That the expenditures budget of the O.C.O.G. be increased by $2 million in 1989 Canadian dollars to provide for a contribution to a trust or municipal reserve fund for the purpose of acquiring, maintaining and administering a property and facility to supply living and work space to artists, 50% of this money to be used for capital purposes in acquiring the property, 50% to be invested so that the income therefrom can be used to maintain and operate the facility;

2) That the expenditures be conditional on the accumulated surplus of the O.C.O.G. being sufficiently in excess of $10 million (in 1989 Canadian money) to provide for the payments to be made;

3) That the City Solicitor be requested to report on the form and content of a legal instrument or trust deed to safeguard the money and provide for the purposes to be served, and the appointment of administrators and trustees;

4) That in accordance with the Olympic undertaking and Olympic contract, I.O.C. be requested to approve this amendment to the budget of O.C.O.G.; and

5) That the Board of Directors of the O.C.O.G. be directed to take any necessary steps to accomplish the foregoing.

It is recommended furthermore, with respect to an Olympic Arts Endowment Fund and in the event the 1996 Olympic Games are awarded to Toronto:

6) That the expenditure budget of the O.C.O.G. be increased by $1 million in 1989 Canadian dollars to provide for a contribution to a trust or municipal reserve fund for the purpose of developing, maintaining and administering an Olympic Arts Endowment Fund and in the event that the Games are awarded to Toronto;

7) That the expenditures be conditional on the accumulated surplus of the O.C.O.G. being sufficiently in excess of $10 million (in 1989 Canadian money) to provide for the payments to be made;

8) That the City Solicitor be requested to report on the form and content of a legal instrument or trust deed to safeguard the money and provide for the purposes to be served, and the appointment of administrators and trustees;

9) That in accordance with the Olympic undertaking and Olympic contract, I.O.C. be requested to approve this amendment to the budget of O.C.O.G.; and

10) That the Board of Directors of the O.C.O.G. be requested to take any necessary steps to accomplish the foregoing.

b) Facility Upgrading

The O.A.A.C. would request O.C.O.G. to consider making the funding available in the budget for venue upgrading (for competition training sites) and also available for upgrading cultural facilities to be used during the Games. These upgrades could take the form of improvements to facility acoustics, stage/hall designs, electrical and ventilation systems or improvements required to accommodate disabled persons.

c) Bid Development Expenses

The O.A.A.C. has recommended the organization of three sub-committees to address the continued development and implementation of the cultural component of the bid. There will be expenses related to the activities of these committees and proposals for cultural activities to be implemented as part of the bid process, in advance of the decision regarding the Games. The O.A.A.C. submitted to City Council a list of areas that T.O.O.C. has indicated will require cultural input during the next eight months (January to September 1990). Some of these activities may require funding from the City beyond the amount that was originally allocated to develop the cultural component of the bid. The O.A.A.C. will meet on February 8, 1990 to determine which cultural activities it will undertake to complement the Olympic bid and the budget requirement for those activities. The O.A.A.C. will then report back to City Council (through the Olympic Task Force) in February on funding allocations that may be required to implement these activities.

7. Canadian Folk Arts Council's Report "The Olympic Bid Involvement of Toronto's Cultural Communities

The O.A.A.C. endorses, in principle, the proposals put forward by this organization. There are, however, a number of recommendations that will need further review. It would be appropriate for a member of the Canadian Folk Arts Council to participate in the O.A.A.C.'s proposed sub-committee that will look at strategies for implementing the Olympic Cultural programme. Items that would be addressed by that committee would include the Canadian Folk Arts Council's recommendations regarding:

a) An Olympic Cultural Village
b) "Adopt-A-Country" Olympic School Project
c) International Highland Games and Tattoo
d) International Native Peoples' Pow Wow
e) World Congress on Folk Art Involving 130 Countries
f) "Children-of-the-World" Event
g) Youth Activity
h) Beautification of Toronto

The Candian Folk Arts Council has also suggested that a number of cultural initiatives be undertaken to enhance the cultural component of the bid prior to the September decision date. Again, it would be appropriate for a representative of the Canadian Folk Arts Council to participate in the O.A.A.C.'s proposed cultural liaison working committee. This sub-committee will be responsible for planning and implementing any cultural components of the continuing bid development. Items that would be addressed by that committee would include:

a) "Adopt-A-Country" Olympic School Project
b) International Highland Games and Tattoo
c) International Native Peoples' Pow Wow
d) Staging a Provincial Rhythmic Gymnasts Dance Show
e) City-Wide Button/T-Shirt Campaign
f) Beautification of Toronto

The O.A.A.C. recommended in its proposal to City Council regarding the 1996 Summer Olympic Cultural Festival that a programme be undertaken called "Festival City". This programme would provide funding for Toronto's ongoing annual festivals to produce an "Olympic edition" of their event between September 1995 to August 1996. Special editions of the Metro International Caravan and Caribana Festival (as recommended by the Canadian Folk Arts Council) would be included in the proposed "Festival City" programme.

8. World Society for the Protection of Animals Report "XXVI Olympiad: The 100th Anniversary of the Olympic Games"

The O.A.A.C. recommended in its proposal to City Council, regarding the 1996 Summer Olympic Cultural Festival, that a programme be undertaken called "Designs on Toronto". This programme has been proposed to deal with the environmental issues that face not only our cultural community but the City as a whole. The W.S.P.A. has recommended that the theme of animal welfare be addressed through cultural activities such as arts festivals, exhibits and films. The O.A.A.C. would recommend that these issues be raised in the planning stages of the "Designs on Toronto" programme, once the bid has been finalized.

With respect to the W.S.P.A.'s recommendation regarding a logo/mascot for O.C.O.G., the O.A.A.C. would need clarification from the Olympic Task Force on the process that would be undertaken to develop such a symbol for the Olympics.

(signed)

Heather Hatch
Co-ordinator
Olympic Arts Advisory Committee

4.11 Social Impact Assessment

The Social Impact Assessment process included meetings with 14 expert panels and representatives of community groups to identify impacts of the Olympic bid and proposed solutions to deal with negative impacts. Many of the "suggestions for an improved Olympics" are an appropriate fit with objectives of the Toronto Olympic Commitment. These elements of the Social Impact Assessment can be seen as implementing strategies for the kind of Olympic Games the Toronto Olympic Commitment is creating.

The second stage of this preliminary Social Impact Assessment study would develop effective avoidance strategies by:

- Conducting in-depth interviews with "key informants" in the particular relevant areas of expertise; e.g.., housing, youth, people with disabilities, Native people. The focus of the interviews will be on developing concrete avoidance strategies out of the proposed solutions.

- Collecting data on the success or failure of similar avoidance strategies used on negative social impacts in the case of similar events elsewhere; e.g., the price controls implemented to avoid inflation at the defence of the Americas Cup in Fremantle 1986-87.

- Consult with representatives of those sub-groups of the population identified in stage one as most likely to be affected by negative social impacts for feedback on their perspective on the feasibility and likely success of avoidance strategies being developed.

- Modification of avoidance strategies in light of these consultations.

Meetings with the community at large for feedback and input from interested persons should also be held throughout March and April.

A report of this process including the description of avoidance strategies could be provided to Council by April 11, 1990.

4.12 Sexual Equality

4.12.1 Comments from the Olympic Task Force, Public Participation Consultant

At the 1988 Summer Olympics in Seoul, there were a total of 41 sports on the Olympic programme. Of these 41 sports, 22 were for men only (with 151 events) 16 sports were for women only (with 72 events) and three sports were for men and women competing against each other in 14 events. These sports would be equestrian, yachting and shooting.

The 1991 Olympics in Barcelona will include new sports of badminton (for men and women), baseball (men only) and table tennis (for men and women). There are additional events for women in canoeing (one), cycling (one), judo (seven) and athletics (one).

Written contact has been made by the Olympic Task Force to 43 sport governing bodies, individuals and related sport agencies to see how the influence of the City of Toronto might best be used to address the imbalance of the sexes in the 1996 Games, as follows:

Ms. Ann Peel
Goodman & Goodman
20 Queen St. W., #3000
Box 30
Toronto, Ont. M5H 1V5

Mr. Allan Rae
Executive Director
Basketball Canada
600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Doug Houston
Canadian Amateur Swimming Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Daniel Bourdeau
Canadian Canoe Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

City of Toronto City Council
January 25, 1990

Mr. Basil Collett
Canadian Equestrian Federation
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. David Dore
Cdn. Figure Skating Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Shirley Marsden
C.A.A.S.
31 Wellington Blvd.
Toronto, Ont. M8X 2H3

Mr. Rick Johnson
Canadian Amateur Synchronized
Swimming Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Tom Valcke
Canadian Federation of
Amateur Baseball
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Kevan Pipe
Canadian Soccer Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. A. MacDonald
Aquatic Federation of Canada
1 Church Hill
P.O. Box 610
St. John's, Nfld. A1C 5L3

Mr. Roy Roberts
Canadian Badminton Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Joan Duncan
Canadian Rhythmic
Gymnastics Federation
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Marilyn Payne
Canadian Field Hockey Assoc.
1600 Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Robert Gadorea
Cdn. Team Handball Federation
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Al Jeffrey
Executive Director
Cdn. Amateur Diving Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Rose Mercier
Canadian Cycling Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. John Brooks
Cdn. Gymnastics Federation
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Jean Guy Ovellete
C.T.F.A.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Mark Lowry
General Manager
Canadian Amateur Rowing Ass.
1600 James Naismith Drive
Ottawa, Ont. K1B 5N4

Ms. Carol Ann Wishart
Canadian Fencing Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Adham Sharara
Canadian Table Tennis Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. D. Kilfoyle
Canadian Volleyball Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. David Hart
Canadian Water Polo Assoc.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Duncan Grant
Federation of Cdn. Archers
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Gail Gibson
Softball Canada
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Anne Merklinger
Cdn. Federation of Sport
Organizations for Disabled
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Dr. Roger Jackson
Cdn. Olympic Assoc.
2532 Chateau Place N.W.
Calgary, Alta. T2M 4K7

Ms. Justine Blainey
83 Pickering Avenue
Toronto, Ontario
M4E 3J5

Ms. Sue Holloway
Programme Manager
Olympic Athlete Career Ctre.
160 Bloor. St. E., #1130
Toronto, Ont. M4W 1B9

Ms. Marilyn Payne
Cdn. Womens Fld. Hockey Ass.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Donna White
Judo Canada
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Don Steele
Tennis Canada
3111 Steeles Ave. West
Downsview, Ont. M3J 3H2

Ms. Diane Palmeston
Cdn. Fitness & Amateur Sport
365 Laurier Ave. W.
Journal Tower South
Ottawa, Ont. K1A 0X6

Ms. Helen Lenskje
O.I.S.E.
252 Bloor St. West
Toronto, Ont. M5S 1V6

Ms. Jill Leclair
32 Havelock Ave.
Toronto, Ontario
M6H 3B5

Mr. Claude Range
Cdn. Weightlifting Fed.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Ms. Sylvie Bigras
Shooting Federation of Cda.
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. Geoff Gorvan
Coaching Assoc. of Canada
1600 James Naismith Dr.
Ottawa, Ont. K1B 5N4

Mr. J. A. Halstead
Director of Sports & Fitness
Ministry of Tourism & Rec.
77 Bloor. St. W., 7th fl.
Toronto, Ont. M7A 2R9

Ms. Laura Robinson
25 Mountview Ave.
Toronto, Ontario
M6P 2L5

Ms. Shelly Steiner
111 Davisville Ave.
Apt. 914
Toronto, Ont. M4S 1G5

5.0 Council's Actions Re: Olympic Organizing Committee and T.O.O.C. Board

On September 21, 1989, City Council adopted a public participation proposal, in conjunction with the "Toronto Olympic Commitment", that included, among other things:

> "a commitment to work to achieve an Organizing Committee which reflects the make-up of Toronto."

The "Toronto Olympic Commitment" specifically pledged City Council to:

> "work to achieve parity between men and women on all Olympic Organizing Committee structures."

Related to this commitment is the October 20, 1989 City Council request that the Olympic Task Force Chair report further on possible new members for the Board of T.O.O.C. '96 Inc.

Further, on January 15, 1990, Executive Committee requested the Olympic Task Force to report to City Council on January 29, 1990 on:

> "consultations with all relevant parties on the issue of the Organizing Committee for the Olympic Games and on appointment to the T.O.O.C. Board, with a view to building a strong representative team to present the City of Toronto's candidature to the I.O.C. and to be entrusted by the I.O.C. with responsibility for organization of the 1996 Summer Olympic Games".

To respond to Executive Committee's request, Olympic Organizing Committee issues are discussed in Section 6.0 below; Appointments to the T.O.O.C. Board are discussed in Section 7.0 below.

6.0 Principles for Structure of an Organizing Committee

6.1 Comments from the Commissioner of Finance

December 20, 1989

Re: Proposals for the Olympic Organizing Committee Structure

1.0 Introduction:

This report sets out my comments on matters that should in my view, be taken into account when setting out proposals for the Organizing Committee structure.

With respect to principles for the organizing of the games, my comments are set out in my report to your committee, "Finance and Accounting Principles - Olympic Games", December 5, 1989. I do think that the adoption and publishing of a statement of organizing principles and overall objectives for the Olympic Games is a necessary first step in providing for proper organization and proper policy development.

2.0 Report Structure:

My comments and proposals for the Organizing Committee structure are set out under the following general headings:

Corporate structure, Articles and Bylaws

Initial set up, timetable, and appointment of directors

3.0 Corporate Structure, Articles and Bylaws:

The Organizing Committee should be a separate corporate body, accountable to the City of Toronto and the Canadian Olympic Association. This is required by the Olympic charter and as set out in the draft Olympic Contract document. It should be a separate corporate body, in order to obtain limited liability for its members and staff, and in order to have a single organization as the effective focus for all actions required to organize and administer the Games.

It would be useful to have the corporate structure in place before September 17, 1990 both to meet I.O.C. charter requirements and to lose no time in beginning the task of organizing the Games if awarded to Toronto.

I have reviewed the Business Corporations Act, the Corporations Act and the enabling legislation of the Toronto Sesquicentennial Board (Section 5 in the City of Toronto Act 1982). From this review and from other information, I recommend that a corporate charter for a Toronto Olympic Games Organizing Committee include sections on the following subjects:

Name;

Objects of the corporation including a general powers provisions;

Address of Head Office;

Number of directors and how they are to be appointed;

Officers of the corporation;

List of matters to be dealt with by corporate bylaw;

Distribution of assets upon winding up.

Among other things, the legislation providing for the incorporation of an Organizing Committee should provide for perpetual succession, the right to contract and to sue and be sued and the right (if needed) to own real property.

It is necessary to include a general powers provision, because this is not something that is provided for in the Ontario Municipal Act for Municipal Corporations: it appears that judicial precedent provides that municipal corporations can only do what written legislation specifically allows them - they do not have the ability of ordinary business corporations to do whatever is necessary that is ancillary to their objects and not otherwise prohibited by law.

It should be planned that corporate bylaws will be adopted respecting, among other things, the following:

- Time, place, notice and quorums for meetings of directors;
- Banking arrangements;
- Lending;
- Borrowing;
- Investment;
- Indemnification of directors and officers;
- Records to be kept, including copies of articles of incorporation, bylaws and resolutions, register of directors, and proper accounting records;
- Appointment of auditors;
- Annual meeting and annual financial statements;
- Generally, policies respecting the conduct of the corporation's affairs.

The Committee of Department Heads Olympic Task Force should consult with solicitors for the Canadian Olympic Association, among others, and to report on the form in which an Organizing Committee might be established as a corporation, for a Toronto Olympic Games.

4. Initial Set Up, Timetable and Appointment of Directors

The draft Host City Contract provides for an Organizing Committee of the Olympic Games to be established within six months of the contract being signed, and with any I.O.C. member for the Host City country and both the National Olympic Committee President and Secretary General on the Organizing Committee board of directors and executive committee.

Given the size and complexity of Olympic undertaking an Organizing Committee should be set up and in operation from the earliest possible moment. Indeed, it would be preferable that in the time before the Games are awarded that a Chair is selected and Board members chosen.

It is considered that a board would be the appropriate body to choose a Chief Executive Officer and staff for its task.

The corporate charter will likely set a lower but not an upper limit on the number of board positions. This lower limit will likely be an odd (not even) number, to ensure that decisions can be made.

Given that three positions are filled as specified by contract, and allowing that a chairperson should be filled by concensus between the Canadian Olympic Association and City Council, it will be in City Council's best interest to establish a minimum number of director positions which still provides it with a majority of appointee approvals.

The City of Toronto Act, 1982, Section 5 gives one model for setting the term of these appointments and providing how these appointments may be terminated.

The City has a Nominating Committee structure in place, that could be utilized to identify nominees for City-approved Organizing Committee appointments. Given the practical and professional qualities required, appropriate senior City staff should be among those considered for such appointments.

In order to expedite the establishment of an Organizing Committee and appointments to its Board, City Council should ask the Committee of Department Heads Olympic Task Force to consult with the C.O.A. on an appropriate initial number of Organizing Committee Board positions, and to report on this matter.

It will be important to have an Organizing Committee established and appointed as early as the summer of 1990, to consider the range of tasks to be planned and undertaken by an Organizing Committee and to make their own plans for action if the Games are awarded to Toronto.

It should be provided for, in any appointments to an Organizing Committee, that there be continuity from the Bid Committee (which has a wealth of information and useful experience) to an Organizing Committee.

It will be important that the Board as initially established represent City and C.O.A. interests as it is the City and C.O.A. who have unconditional covenants to meet. Representation of other

stakeholders including the Federal, Provincial and Metro Governments must be addressed.

In view of City Council's commitment to work to achieve an Organizing Committee which reflects the make-up of Toronto, appointments of members of the Board should be approved by City Council, as well as at least co-equal approval with C.O.A. of the Chair. In addition I would suggest that for this organization, all appointments to their Executive Committee should be subject to approval by City Council.

I am concerned that any initial staff unit set up should include a Director, Risk Management reporting to the V.P. Finance position.

Conclusions and Recommendations:

It is my conclusion that every effort should be made to establish an Organizing Committee structure that meets I.O.C. requirements and is responsive to City Council objectives, as early as possible in 1990. I hope my report has been useful in mentioning some of the elements to be taken into consideration when doing this.

I recommend:

1. That the Committee of Department Heads Olympic Task Force be asked to consult with the Canadian Olympic Association and to report on the form in which an Organizing Committee for an Olympic Games might be established as a corporation:

2. That the Committee of Department Heads Olympic Task Force be requested to consult with the Canadian Olympic Association on an appropriate initial number of Organizing Committee Board positions and to report on this matter;

3. That it be suggested to any Organizing Committee established that their initial staffing should provide, among other persons, for a Director, Risk Management position; and

4. That the following be included among principles to be adopted by City Council for the structure of an Organizing Committee:

a) that a corporate charter for a Toronto Olympic Games Organizing Committee include sections on the following subjects:

- Name;
- Objects of the corporation including a general powers provision;
- Address of Head Office;
- Number of directors and how they are to be appointed;
- Officers of the corporation;
- List of matters to be dealt with by corporate bylaw;
- Distribution of assets upon winding up.

b) that any legislation providing for the incorporation of an Organizing Committee provide for perpetual succession, the right to contract and to sue and be sued, the right to own real property, and a general powers provision

c) that corporate bylaws be adopted respecting, among other things, the following:

- Time, place, notice and quorums for meetings of directors;
- Banking arrangements;
- Lending;
- Borrowing;
- Investment;
- Indemnification of directors and officers;
- Records to be kept, including copies of articles of incorporation, bylaws and resolutions, register of directors, and proper accounting records;
- Appointment of auditors;
- Generally, policies respecting the conduct of the corporation's affairs.

d) that City Council require the Organizing Committee, as soon as practicable following its formation, to establish the following committees: Financing and Budgeting Committee; Audit Committee; and

Risk Management Committee, and that the Commissioner of Finance, City of Toronto or his nominee, be a member of each of the aforementioned committees.

(signed)

Commissioner of Finance

6.2 Further Comments and Recommendations from City Staff

6.2.1 Acting Commissioner of Parks and Recreation

The Acting Commissioner of Parks and Recreation has submitted the following further comments and recommendations (January 23rd, 1990), among other things, with respect to the O.C.O.G.:

Recommendation:

That the structure of the O.C.O.G. be based on the principle, among others, that the City of Toronto be represented on O.C.O.G. and that such representation will ensure the necessary co-ordination and integration of Parks and Recreation matters and the implementation of the City's policy respecting affordable and accessible recreation in the organization of the 1996 Olympics.

6.2.2 O.A.A.C. Co-ordinator

The O.A.A.C. Co-ordinator has submitted the following further comments and recommendations (January 19th, 1990), among other things, with respect to the Organizing Committee for the Olympic Games (O.C.O.G.):

1. Olympic Organizing Committee Composition

It is most important that the cultural component of the Bid be well-represented on the Organizing Committee. If one combines the funds allocated for arts and culture ($40 million) with the opening and closing ceremonies ($18 million) it is clear that cultural programming will be a significant item both in terms of the budget and the community resources required to stage many of the cultural events. The cultural community would also want to participate in other areas of the Games' organizational structure

that address such issues as Publicity and Promotion, the Olympic Village, Broadcasting, Ticketing and Transportation.

2. Implementation Process for O.C.O.G.

The O.A.A.C. has recommended to City Council that the O.A.A.C. establish a sub-committee to begin developing a strategy and guidelines for the implementation of the cultural programme, particularly as it will relate to O.C.O.G. and the Toronto arts community. It is imperative that work begin on identifying how the cultural program will work in terms of its own administrative structure and its relationship to the various stakeholders in the Organizing Committee. Representatives of the O.A.A.C. should therefore be consulted by the Olympic Task Force on any immediate strategies that may be under consideration for developing an implementation process for O.C.O.G.

6.2.3 Medical Officer of Health

The Medical Officer of Health has submitted the following recommendation (January 22, 1990), among other things, with respect to the O.C.O.G.:

Environmental Representation on O.C.O.G.

Recommendation:

That the mandate for O.C.O.G. include full consideration of environmental issues.

6.3 Further Comments by Olympic Task Force

The Olympic Task Force has recently received reports from the Commissioner of Planning and Community Services for Calgary which were adopted by City Council regarding the organization of the Calgary Olympic Games and the relationship between the City and the Organizing Committee. Comparable information from other cities is also being compiled.

As well, T.O.O.C. has prepared a discussion document dealing with the range of tasks to be addressed by an Organizing Committee as well as possible administrative structures and relationships. Discussion of the Organizing Committee in the Bid Book was based on

T.O.O.C.'s discussion document, for purposes of convenience, pending decisions of the C.O.A. and City Council on this issue.

The above documents are available for review in the Olympic Task Force Office.

6.4 Olympic Task Force Conclusions

Subject to City Council's actions on January 29, 1990, the Olympic Task Force will report further on this issue following discussions by the Olympic Task Force with the C.O.A., other levels of government, and venue owners respecting both the financial commitments that the City and the C.O.A. require by the April 15, 1990 deadline for submission of the Host City Undertaking and the Olympic Organizing Committee structure.

At this time, the Olympic Task Force recommends that City Council adopt the recommendations of the Commissioner of Finance's report dated December 20, 1989, contained in Section 6.1 and the further City staff recommendations contained in Sections 6.2.1, 6.2.2 and 6.2.3 above.

7.0 Appointments to the T.O.O.C. Board of Directors

7.1 Contract Provisions

As discussed in the January 9, 1990 Olympic Task Force report (Section 5.2), the contract between T.O.O.C. and the City of Toronto provides for proposed numbers of the T.O.O.C. Board of Directors to be approved by City Council and Metro Council prior to their appointment, based on submission of names, addresses and resumes of the persons proposed by T.O.O.C. as directors.

7.2 Further Comments

To address Council's commitment and requests, comments have been obtained from City Councillors, City Department Heads, Canadian Olympic Association members, and representatives of the other levels of government, and Canada's I.O.C. members. As well, officials from the Calgary Olympic Games have shared their experience and perspective with this issue.

The City Solicitor has provided information on the current status of appointments to the T.O.O.C. Board of

Directors, which is relevant to Council's desire to consider the appointment of additional Board members.

7.3 Original T.O.O.C. Board

The original Board of T.O.O.C. consisted of the following five persons:

Paul Henderson
William Cox
Basil Rodomar
Bryce Taylor
Roger Wilson

7.4 City Council Approved Appointments

On April 21, 1989 City Council approved the appointment of the following 21 members of the Board of Directors:

1.	Paul Henderson	Chairman, President & C.E.O.	T.O.O.C. '96 Inc.
2.	Art Eggleton	Mayor	City of Toronto
3.	Alan Tonks	Chair	Metro Toronto
4.	William Duron	Convention & Tourism	Metro Toronto
5.	Gordon Ashworth	Premier's Office	Province of Ontario
6.	Otto Jelinek	Minister of National Revenue	Government of Canada
7.	Peter Daniel	A.D.M., External Affairs	Government of Canada
8.	David Crombie	Royal Commission	Government of Canada
9.	James Worrall	Member	I.O.C.
10.	Peter Eby	Chairman	Olympic Trust of Canada
11.	William Cox	President	Glen Warren Broadcast Sales

12.	Carol Anne Letheren	Senior Partner & Vice President	M. & L. Associates C.O.A.
13.	Steve Podborski	President & C.E.O. Former Olympic Athlete	Pod Enterprises Limited
14.	Susan Holloway	Programme Co-ordinator Former Olympic Athlete	Olympic Athlete Career Centre
15.	Basil Rodomar	President	Bramaco Marketing Services
16.	Trevor Eyton	President	Brascan Limited
17.	Paul Godfrey	Publisher	Toronto Sun
18.	George Gross	Corporate Sports Editor	Toronto Sun
19.	Robin Korthals	President	Toronto Dominion Bank
20.	Norman Seagram	Executive Vice President	The Molson Companies Limited
21.	Pierre Jeanniot	President	Air Canada

On July 7, 1989, City Council approved the replacement of Gordon Ashworth on his resignation as the Premier's Executive Director, with two representatives of the Province of Ontario:

Daniel Gagnier, Deputy Minister -
Ministry of Intergovernmental Affairs

Blair Tully, Deputy Minister -
Ministry of Tourism & Recreation.

7.5 Metro Council Approved Appointments

On June 7, 1989, Metro Council approved the appointment to the Board of Directors of T.O.O.C. of the following persons:

Gordon Ashworth
David Crombie
Peter Daniel
Peter Eby
Otto Jelinek
Carol Anne Letheren
Alan Tonks

and on August 9, 1989, to replace the Province of Ontario's representative, Gordon Ashworth, the appointment of Daniel Gagnier and Blair Tully was approved. On October 25, 1989 the appointment of Vincent A.M. Borg to replace Daniel Gagnier was approved.

7.6 Further Comments and Recommendations by City Staff

7.6.1 Acting Commissioner of Parks and Recreation

The Acting Commissioner of Parks and Recreation has submitted the following further recommendations (January 23, 1990), among other things, with respect td the appointments to the T.O.O.C. Board:

That appointments to the T.O.O.C. Board include representation which will reflect the interest of the Parks and Recreation Department as well as the various volunteers and organizations participating in the Department's recreation programmes.

That the Department of Parks and Recreation be represented on the proposed candidature committee.

7.6.2. O.A.A.C. Co-ordinator

The O.A.A.C. Co-ordinator has submitted the following further comments and recommendations, among other things, with respect to Appointments to the T.O.O.C. Board:

The O.A.A.C. has recommended to City Council that a representative of their committee be appointed to T.O.O.C.'s Board of Directors. T.O.O.C. currently does not have a representative of the cultural community on their Board, nor on their staff. T.O.O.C. originally came to the City to assist them in this area, since they themselves claimed that T.O.O.C. lacked this expertise. T.O.O.C. has requested ongoing assistance from the City, in this regard, to help in the continued Bid development through 1990.

T.O.O.C.'s Board should include a cultural representative to ensure that ongoing opportunities for the continued development of the cultural component of the Bid are embraced and endorsed at the T.O.O.C. Board level.

7.7 Olympic Task Force Comments - T.O.O.C. Board

After City Council approves submission of the Bid Book to the I.O.C. on February 1, 1990, many significant steps remain to be taken before the I.O.C. chooses the winning bid on September 18, 1990. Numerous financial commitments and other commitments must be secured by the City by April 15, 1990 when the Host City Undertaking must be executed and delivered to the I.O.C., after authorization by City Council. At the same time, principles for the Organizing Committee should be settled by the City and the C.O.A. Three separate international inspection commissions will visit Toronto and report their findings to the I.O.C. to be considered by the I.O.C. in making their final decision. Also, Toronto's formal presentation to the I.O.C. on September 18, 1990 must be prepared.

The public must be kept informed and involved in these activities and in progress respecting the Toronto Olympic Commitment objectives. It is expected that the Olympic housing endeavour and the Social Impact Assessment will be significant ongoing projects requiring serious action and input by City Council and T.O.O.C.

Together, City Council and T.O.O.C. can set new standards for hosting the Olympic Games and addressing urgent social needs.

This can best be achieved by providing assistance to the present 21 Directors of T.O.O.C., by appointing 12 additional Directors, for a total of 34 Directors. To ensure that the T.O.O.C. Board of Directors is reflective of Toronto in its make-up and that it will complement the City's activities in achieving the objectives of the Toronto Olympic Commitment, the new Directors of T.O.O.C. should include a significant number of women and effective representation of communities and interests related to the Toronto Olympic Commitment objectives. The contract between T.O.O.C. and the City provides that none of the additional Directors shall be appointed until the Council of the City and the Municipality of Metropolitan Toronto have approved of their appointment. In view of the short time available between submission of

the Bid and the final I.O.C. decision in September, 1990, City Council should advise T.O.O.C. that it wishes certain persons to be appointed as Directors, approve the appointment of such persons and request Metro Council to also approve such appointments.

Also, new administrative structures should be put in place to make best use of the efforts of all of the Directors: an Executive Committee of approximately 12 Directors should be established to oversee T.O.O.C.'s financial matters, relations with the I.O.C. and Sport Federations, and relations with the City of Toronto, Metro, the Province, the Federal Government and the 26 municipalities that have joined in the Toronto '96 Bid. Also, T.O.O.C. should establish a "Candidature Committee", comprising a strong team to provide additional support for the presentation of the bid at home and internationally, and such a team should also be reflective of Toronto and the Commitment.

In addition, City Council should adopt the recommendations contained in Sections 7.6.1 and 7.6.2.

CONSOLIDATED RECOMMENDATIONS

8.0 SOCIAL EQUITY

- Housing

8.1 RECOMMENDATIONS OF THE COMMISSIONER OF HOUSING

The report from the Commissioner of Housing on Tenant Protection and Tourist Accommodation Strategies to Support Toronto's Olympic Bid, dated January 5, 1990 contained the following recommendations:

8.1.1 In order to avoid any tenant displacement in Toronto and the surrounding region, we are recommending that the City Council support a strategic Tenant Protection and Tourist Accommodation Plan which would:

a) identify tenants at risk in the Toronto region and develop mechanism to protect them, including education, monitoring, enforcement and, where appropriate, financial compensation to hotel operators to secure rooms for regular low-income clientele;

b) seek temporary legislative amendments to prevent evictions leading up to and during the Games;

c) increase the regional stock of temporary, low cost accommodation such as campsites, boat berths, trailer hook-ups, private homes, youth hostels and bed and breakfast hotels; and

d) effectively channel visitors to legal affordable accommodation through centralized booking and referral services.

8.1.2 To direct tourists to these alternatives and keep pressure off regular rental accommodation and tenants in the "at risk" groups noted above, a carefully planned Tourist Accommodation Strategy will be essential. Components of such a strategy might include the following actions:

1. Develop a host accommodation programme whereby private homeowners and bed and breakfast operators throughout the Greater Toronto Area offer accommodation to visitors. Such a programme could be co-ordinated through a central registry, which charged a booking fee for its service, using Loge-Expo (Montreal, 1967) as a model. (Metro Toronto Convention and Visitors Association {M.T.C.V.A.} or Ministry of Tourism).

2. Implement a centralized computer database, such as "Reswest" (Vancouver, 1986) that would link travel agencies with hotels and co-ordinate hotel bookings with Olympic ticket purchases. (M.T.C.V.A. or Ministry of Tourism).

3. Promote a "fair rate" schedule for hotels and motels in the Golden Horseshoe area to prevent price gouging. This concept was introduced by Logebec (Montreal, 1976). (Ministry of Tourism).

4. Promote the development of a regionally-based "budget" accommodation programme which uses university dorms, campsites, locations for recreational vehicles or trailer hook-ups, as well as houseboats or larger vessels berthed at the Toronto waterfront. This accommodation could also be listed with a central registry. (M.T.C.V.A., Ministry of Tourism).

5. Promote an expanded regional bed and breakfast programme, which functions on either a time limited or permanent basis. Typically, such a programme would involve licensing of individual homeowner operators to ensure compliance with minimal health and safety standards and parking requirements. (Programme co-ordination: Metropolitan Toronto of Bed and Breakfast Registry Licensing; Individual Municipalities or Metro Planning Department).

6. Promote and expand the Youth Hostel system. This may involve the use of temporary hostel facilities, but should be done with care so as not to jeopardize existing shelter facilities. (Canadian Hostelling Association, Metro Community Services Department).

And, in the event that integrated or parallel Games (Paralympics) are held before or after the Olympics.

7. Develop a special accommodation strategy for the disabled, to include the development of fully accessible space in the Olympic Village and in local hotels, particularly those to be built in Toronto between now and 1996.

8.1.3 The comprehensive tenant protection plan which we are suggesting will involve a range of measures, including tightening existing legislation, landlord and tenant education, by-law monitoring and enforcement and monetary

incentives to certain hotel or motel operators. Other than legislative action which is required at the Provincial level, we believe that most of these measures could be undertaken on a Metro-wide basis, co-ordinating with groups such as the Federation of Metro Tenants' Associations, local building inspection and by-law enforcement authorities, and Metro Community Services Department.

a) Rooming and Boarding Houses

One potential danger is the conversion of rooming houses to bed and breakfast hotels, even though it is illegal under the City's zoning by-law. Another is the legal eviction of roomers and boarders not protected by the Landlord and Tenant Act.

Suggested actions:

1. Identify rooming house properties where low-income tenants are most at risk of eviction and provide resources to monitor them. (For example, spot inspections to ensure by-law compliance, before, during and after the Games). (Individual Municipalities).

2. Request the Provincial Government to adopt temporary non-eviction measures governing all tenants in Metro Toronto, including those who are not normally protected by the Landlord and Tenant Act. (For example, rooming and boarding house occupants who are required to share a bathroom or kitchen facilities with the owner). (Provincial Legislature).

8.1.4 Private Rental Accommodation

1. Request the Provincial Government to introduce temporary legislation for Metro Toronto to limit the conversion of small rental properties not normally covered by the Rental Housing Protection Act. (Provincial Legislature).

2. Actively monitor and enforce City by-laws which prohibit the use of residential apartments as hotels. Provide additional resources to do this on a temporary basis, before and during the Games. (Individual Municipalities).

3. Conduct a Metro-wide campaign to educate landlords and tenants about the protections and penalties provided through existing legislation, including the Landlord and Tenant Act, the Residential Rent Regulation Act, and the Rental Housing Protection Act. (Federation of Metro Tenants Associations (F.M.T.A.), Metro Tenants Legal Services, Ministry of Housing).

4. Set up a temporary Tenant Hotline to provide information and advice on issues of tenant protection and security of tenure. (F.M.T.A., Ministry of Housing).

8.1.5 Low-Income Residents in Hotels

1. Provide room rate supplements to low-income occupants of targetted residential hotels to bridge any gap between the usual room rates and the "Olympic" rates. This will protect tenure while providing some economic benefit to the operators. Monitor operator compliance with this programme. (Metro Community Services Department).

8.1.6 Emergency Housing

1. Provide economic incentives to targetted motel operators to ensure that these rooms are reserved for Metro's Emergency Hostel Programme. (Metro Community Services Department).

8.2 RECOMMENDATIONS BY INTERVENORS

8.2.1 The Canadian Folk Arts Council

The report by the Canadian Folk Arts Council entitled, "The Olympic Bid Involvement of Toronto's Cultural Communities", dated January 4, 1990 contained the following recommendations:

(Appendix II)

The Focus Group exhibited a keen interest in developing this idea further and recommended that:

1. T.O.O.C. announce the concept of an Olympic Cultural Village as early as possible in 1990 to help the Olympic bid process and to further ameliorate the

concerns at the civic and public level about housing and environment.

2. After Toronto receives a go-ahead for the Games - to plan, develop and implement an Olympic Cultural Village along with the Olympic Sports Village that has already been announced.

It was further suggested that both the Olympic Sports Village and a companion Olympic Cultural Village could be planned and built as environmental showpieces to exemplify the new Save-the-Planet mood of the 1990's.

8.2.2 Federation of Metro Tenants' Association

The report by the Federation of Metro Tenants' Association entitled, "The 1996 Olympic Bid Proposal and Tenant Protection" dated January 15, 1990 contained the following recommendations.

A. Enforcement

1. Ensuring no disruption

...The following recommendations must be implemented long before the event actually occurs:

- There must be sustained an aggressive public education campaign to make tenants aware of their rights and of the resources available to protect those rights.

- The Mayor, the Premier and other politicians and community leaders must be prepared to conduct a public campaign to warn landlords to respect the rights of tenants and to intervene expeditiously and effectively when necessary to protect tenants.

- Enforcement must be proactive and community-based. Inspectors will be needed to seek out violations and investigate complaints prior to and during the Olympics period. These people should have both community and legal training.

- Governments must establish and fund multi-service "Crisis Intervention Centres" with community legal counsellors. These would handle all Olympics-related housing and neighbourhood problems such as

evictions, disruption, illegal rents, loss of privacy, parking, etc.

- The City should set up a hotline network to provide immediate telephone assistance to people with Olympics-related problems.

- The City should insist that the Province institute a moratorium on rent increases in Metropolitan Toronto beginning January 1, 1996 and extending until the end of the Games.

- The City must seek a commitment from the Province that the rent registry will be fully operational and will cover all units by January 1, 1996.

- The City should impose a temporary tax on vacant apartments.

- Parking enforcement should be redoubled, especially in respect of unauthorized or landlord-authorized non-tenant use of tenant parking spaces.

- The City should investigate the use of Olympic revenues to fund research of tenant concerns and to pay for the community and legal resources required to respond to tenant problems.

- The City must commit adequate resources to the protection of tenants even in the absence of support from senior levels of Government or Olympic sources.

- There must be ongoing community involvement throughout, including community-based research on both impacts and solutions with support from City staff, as well as ongoing monitoring and prevention work on undesirable housing impacts by the City itself.

- There should be a registry of evictees.

- The City should establish a rental housing bank in the months leading up to the Olympics so that units will be available to house tenants in emergency situations.

- The City should obtain accurate attendance forecasts in order to effectively plan the reduction of speculative housing impacts.

- Olympic organizers should be required to take responsibility for housing pre-Olympics visitors in non-tenant housing and for producing a comprehensive proposal to house all Olympic visitors and athletes.

- The City must ensure that enough tourist housing exists to absorb all visitors before it makes an Olympic bid.

- The City must encourage the development of non-tenant housing. In so doing, it should look to the efforts made in Calgary and to the creation of enough hotel and guest house space to meet demand.

- The City must adopt a strategy to house Olympic evictees in those cases where evictions occur. Special attention should be paid to vulnerable tenants, such as roomers, the elderly, the disabled, single parents and those on low or fixed incomes.

- The City must open up the Olympic planning process to the public and establish a process for ongoing community consultation.

- Copies of social impact studies must be made available for release to concerned citizens.

2. Ensuring that existing negative trends are reversed or ameliorated

- There must be an increase in the number of and funding for community and specialist legal clinics.

- The City must enact and enforce minimum maintenance requirements for apartments and ensure that the Provincial Government disallows luxury renovations of apartments which lead to economic evictions.

- The City must require new non-profit housing initiatives funded by the private sector on a cost recapture basis. In addition, the City must secure a commitment from the Province to a substantial new non-profit housing initiative to house all of Toronto's citizens (and citizens to be) before the Games.

- Governments must ensure that cost overruns are not passed on to taxpayers, including tax-paying tenants. The City should investigate ways of

ensuring that Governments are not responsible for any financial problems. For example, corporate sponsors rather than the public could be required to underwrite cost overruns.

- The Olympic legacy should be the creation of housing for Toronto's people and not strictly for profit.

8.2.3 Persons United for Self-Help in Ontario (P.U.S.H.)

The report by the Persons United for Self-Help in Ontario (P.U.S.H.) entitled, "Open Olympics - Access to All", dated January 1990 contained the following recommendations.

P.U.S.H. recommends that the Toronto Olympic Commitment be amended prior to February 1, 1990 to include section (f) under the existing heading "Social Equity", as follows:

(f) In co-ordination with all planning bodies, the Olympic plan will include a comprehensive programme to ensure integration and access to persons with disabilities, including:

- 100% accessible Olympic-oriented housing.

- Accessible Olympic facilities and events including accessible sporting an cultural venues and accessible information. Sign language will be an official language of the Games.

To assist in achieving the two objectives above, all accessibility features will be built into the initial planning and design stages and will conform with the principle of universal design.

- Training of staff and volunteers to adequately accommodate disabled people.

- Accessible regional and inter-regional transportation services that adequately serve disabled people.

- Enforceable employment equity and contract compliance programmes that ensure jobs for disabled people.

- Representative integration of events for disabled athletes and full medal event status for events that are integrated.

- Representation by the disabled community on the Olympic Organizing Committee including ongoing monitoring of plans and projects.

This amendment highlights the key areas that will need to be addressed if the Olympics are intended to be accessible. By passing such an amendment, Council will guarantee its commitment to an open, accessible Olympics and will publicly continue its tradition of leadership in championing the rights of disabled people. An accessible Olympics will leave an impressive legacy of accessible buildings and services that meet the needs of an aging population.

Further Recommendations

To support the above amendment, P.U.S.H. also recommends:

- That all Olympic-oriented housing comply with the C.S.A. Standards to support integrated housing and compliance with the principle of universal design.

- That all Olympic sporting and cultural venues comply with the C.S.A. Standards to ensure integrated access and compliance with the principle of universal design.

- That a comprehensive programme on how best to accommodate people with disabilities be designed and delivered in consultation with mentally and physically disabled people.

- That the Olympic Organizing Committee use whatever influence it may have to work with the National Transportation Agency to target 1996 as a deadline for the design and implementation of accessibility guidelines within the national transportation network.

- That City Council and the Olympic Organizing Committee support implementation by 1996 of all T.T.C. recommendations in "Choices for the Future".

- That the Olympic Organizing Committee ensure that comprehensive plans are developed to provide accessible transit during the Olympics in all modes of travel. Wherever possible, these plans should leave permanent accessible transit services once the Olympics are over.

- That the City Council support existing lobbying efforts aimed at ensuring enforceable Provincial employment equity legislation within the next year.

- That irrespective of whether legislation is passed, the Olympic Organizing Committee ensure that an enforceable Olympic employment equity programme is designed.

- That the Olympics enter into contracts only with firms that have effective and enforceable employment equity programmes.

- That the Olympic Organizing Committee support any existing lobbying effort to hold the Paralympics prior to the Olympic Games.

- That some sanction exist for failure to construct in compliance with accessibility features built into the design stage.

P.U.S.H. offers to work hand-in-hand with City Council, T.O.O.C. and eventually the Olympic Organizing Committee to help Toronto make history - by ensuring the most open Olympics feasible and by leaving a legacy of housing, recreational facilities and transportation accessible to all.

8.2.4 The Supportive Housing Coalition of Metropolitan Toronto

The report by The Supportive Housing Coalition of Metropolitan Toronto entitled, "Ending the Housing Crises: An Olympic Commitment for Us All" dated January 11, 1990, contained the following recommendations:

1. That the City of Toronto commit itself to the resolution of the housing problem as part of its Olympic Commitment.

2. That the City of Toronto take the lead in pressing senior levels of Government and the five other Metro

local Municipalities to commit adequate funds and resources to the acqusition and construction of 75,000 non-profit homes and apartments within Metro Toronto by the year 2000.

3. That the City of Toronto endorse the production or acquisition of 55,600 non-profit units in Metro in addition to all present commitments by 1996.

4. That Toronto City Council commit itself to the accommodation of 30,750 non-profit units within its own boundaries by the year 2000 and 22,780 units by 1996.

5. That Toronto City Council request the other Municipalities within Metro to commit themselves to the accommodation of 44,250 non-profit units distributed on the basis of locational preference of the low-income households who require affordable housing.

6. That Toronto City Council request the Provincial Government not to proceed with present plans to dispose of Provincial lands at Falstaff-Keele, McCowan-Ellesmere, Highway 427-Burnhamthorpe and Lakeshore-Humber to developers of office space and unaffordable housing, and that Provincial Government parcels of less than 10 hectares be developed exclusively for non-profit housing.

7. That the City of Toronto request the Federal and Provincial Governments to provide adequate funds to build 55,600 non-profit units by 1996 and 75,000 units by the year 2000.

8. That Toronto City Council require the senior levels of Government to provide the funding and programmes to build and acquire the non-profit housing; and adhere to the schedules set out in recommendations 1 to 7; and require further that the funding be part of the overall financial guarantee required for the Olympics.

8.3 FURTHER COMMENTS AND RECOMMENDATIONS BY CITY STAFF

8.3.1 Commissioner of Housing

The Commissioner of Housing has submitted the following further comments and recommendations with respect to Social Equity - Housing:

a) P.U.S.H. Intervenor Report

Recommendaton:

That discussions be undertaken with Provincial officials, in consultation with P.U.S.H. and the Barrier Free Design Centre, regarding cost and design implications of an Olympic plan which includes a comprehensive programme to ensure integration and access to persons with disabilities.

b) Olympics Arts Advisory Council (O.A.A.C.) Report

Recommendation:

i) That the O.A.A.C.'s proposal that Council ensure that a portion of the Olympic Village be designated for studio/rehearsal and living space for the arts community be referred to the Land Disposition Sub-Committee for its consideration at the appropriate time.

ii) That discussions be undertaken with Provincial officials, in consultation with the O.A.A.C., to investigate the implications of the O.A.A.C. recommendation that an "Olympic Residency" programme be set up in the Olympic Village.

c) Federation Of Metro Tenants Report

Recommendation:

That discussions with Provincial officials, in consultation with the Federation of Metro Tenants, be undertaken regarding those specific legislative changes necessary to increase tenant protection.

d) Supportive Housing Coalition Report

Recommendation:

That City Council should seek the advice of the Commissioner of Planning and Development on the land use implications of the Supportive Housing Coalition's recommendations in the context of Cityplan '91, and that staff continue discussions with Provincial officials on the question of ongoing financial support for social housing programmes in the City.

8.3.2 Commissioner of Planning and Development

The Commissioner of Planning and Development has submitted the following further recommendations with respect to Social Equity - Housing:

1. That all Olympic-oriented housing comply with the C.S.A. Standards to support integrated housing and compliance with the principle of universal design.

2. That all Olympic sporting and cultural venues comply with the C.S.A. Standards to ensure integrated access and compliance with the principle of universal design.

3. That a comprehensive programme on how best to accommodate people with disabilities be designed and delivered in consultation with mentally and physically disabled people.

4. That the Olympic Organizing Committee use whatever influence it may have jto work with the National Transportation Agency to target 1996 as a deadline for the design and implementation of accessibility guidelines within the national transportation network.

5. That City Council and the Olympic Organizing Committee support implementation by 1996 of all T.T.C. recommendations in "Choices for the Future" and that these changes be tied into the existing system as soon as possible.

6. That the Olympic Organizing Committee ensure that comprehensive plans are developed to provide accessible transit during the Olympics in all modes of travel. Wherever possible, these plans should leave permanent accessible transit services once the Olympics are over.

7. That City Council support existing lobbying efforts aimed at ensuring enforceable provincial employment equity legislation within the next year.

8. That irrespective of whether legislation is passed, the Olympic Organizing Committee ensure that an enforceable Olympic Employment equity programme is designed.

9. That the Olympics make all best efforts to enter into contracts only with firms that have effective and enforceable employment equity programmes.

10. That the Olympic Organizing Committee support any existing lobbying effort to hold the Paralympics prior to, during of after the Olympic Games.

11. That some sanction exist for failure to construct facilites in compliance with accessibility features built into the design stage.

12. That City Council establish a coordinating body, including representatives from community user groups and agencies serving disabled persons, that will work with the Toronto Olympic Organizing Committee to implement this plan.

13. That City Council recommend that Toronto's commitment to host the 1996 Olympics include a commitment to assist in meeting the housing needs of low income people.

14. That City Council take a leadership role in persuading other Metro municipalities to work for the development of sufficient affordable housing to meet the demand in their respective jurisdictions.

15. That City Council urge the Provincial and Federal Governments to provide the necessary financial support to enable the non-profit sector to undertake the development of the needed affordable housing.

16. That City Council consider pressing for this financial support from the senior levels of government by linking such spport to the contracts to which the Canadian Olympic Association and International Olympic Committee enter into with the City.

17. That City Council stipulate as part of the tri-partite Olympic contract that the housing that is built for temporary use by the athletes, media, et al will become affordable, non-profit housing and that the ownership and management of that non-profit housing will be determined in conjuction with the City of Toronto.

18. The Commissioner of Planning and Development concluded that the construction jobs associated with developing the Olympic venues would be of considerable value to the Toronto economy, since market analysts are projecting sharp reductions in commercial office construction after 1991 due to anticipated excess supply.

8.3.3 Olympic Arts Advisory Committee, Co-ordinator

The O.A.A.C. has submitted the following comments and recommendations (January 19, 1990) with respect to Social Equity - Housing among other things:

a) That one of the legacy items that should accrue to the arts community be affordable living, rehearsal/studio space and that these facilities result from accommodations and training facilities being constructed in the Athletes' Village.

b) That national and international competitions be held to design the facilities required to make the cultural component memorable in 1996 and useful to the people of Canada for decades to come.

c) That should the Athletes' Village be deemed an inappropriate site, the Media Village provide the affordable living, rehearsal/studio space for the arts community.

d) The O.A.A.C. endorses the P.U.S.H. recommendation regarding an Olympic plan which includes a comprehensive programme to ensure integration and access to persons with disabilities.

8.3.4 Acting Commissioner of Parks and Recreation

The Acting Commissioner of Parks and Recreation has submitted the following comments and recommendations (January 23, 1990) with respect to Social Equity - Housing:

Affordable Housing

- That the Olympic Task Force, in developing plans for the Olympic housing venues, ensure the provision of adequate parks, open space and recreation facilities for the post-Olympic occupants of such housing.

Accessibility

- That the Olympic Task Force, in consultation with the Department of Planning and Development's accessibility planner, Board of Education officials and other levels of Government, report on measures necessary to implement a programme to achieve full accessibility of recreation facilities utilized by the Parks and Recreation Department.

CONSOLIDATED RECOMMENDATIONS

9.0 SOCIAL EQUITY

- Affordable Recreation

9.1 RECOMMENDATIONS FROM THE ACTING COMMISSIONER OF PARKS AND RECREATION

The report from the City of Toronto's Acting Commissioner of Parks and Recreation on "Affordable Recreation", dated January 5, 1990 contained the following recommendations:

In order to achieve the objective of City Council related to affordable recreation, City Council should require that the following principles form the basis for the organizing of the 1996 Games.

1. That planning for the Games reflect City Council's policy with respect to recreation as articulated above.

2. That all City residents be assured accessibility to free high quality community recreation and leisure services.

3. That excellent Parks and Recreation facilities and programmes be accessible to all citizens of Toronto.

4a. That a process of consultation or involvement of the post-Olympic users of the facilities, including local and special interest groups, be established, to be in effect throughout the planning stages.

4b. That facilities and programmes established reflect the needs of the communities in which they are situated in order to achieve a comprehensive, responsive service subsequent to the Games.

4c. That particular attention be paid to involving women, disabled persons and representatives of the ethnic communities in the above.

5. That facilities be integrated with the existing and currently planned Parks and Recreation infrastructure to maximize the opportunities available.

6. That facilities lead to the improvement of adjoining parkland where it is applicable.

7. That new parkland be provided wherever possible.

8. That facilities be appropriate public facilities contributing to the City's overall Parks and Recreation services.

9. That capital renewal programmes be established in order to ensure the continued provision of affordable recreation.

10. That the relationship of private organizations to facilities be explored in order to achieve the principles set out above.

In summary, while detailed lists of facilities and improvements requested by City Council are not yet finalized, the foregoing is extremely important to the provision of accessible recreation facilities and programmes. In my view, City Council should require the Organizing Committee to have regard for these principles throughout the next stages.

Recommendatons:

1. That City Counci adopt the approach set out in this report with respect to affordable recreation.

2. That City Council request an elaboration of the foregoing as appropriate, in conjunction with further reports of the Task Force.

9.2 FURTHER COMMENTS AND RECOMMENDATIONS BY CITY STAFF

9.2.1 Acting Commissioner of Parks and Recreation

The Acting Commissioner of Parks and Recreation has submitted the following further comments and recommendations with respect to Social Equity - Affordable Recreation:

1. That planning for the Games will incorporate Council's policy with respect to the provision of City recreation facilities and programmes free of charge.

2. That citizens of Toronto be assured of an Olympic legacy of accessible, quality parkland, and a broad range of high quality community recreation services.

3. That all residents of Toronto, regardless of social and economic inequities or physical disabilities,

have an opportunity to directly witness the Olympic experience.

4. That a consultation or involvement process with post-Olympic users of all facilities be established and in effect throughout the planning stages to ensure provision of a comprehensive, responsive and affordable post-Olympic service including recreation, cultural and sport activities.

5. That involvement of women, physically challenged persons and representatives of ethnic communities be sought in considering post-Olympic users and services.

6. That all Olympic facilities, including training sites, be integrated with existing and currently planned Parks and Recreation infrastructure to maximize the available recreation opportunities.

7. That all Olympic facilities, including training sites, provide for new parkland wherever possible and the improvement of adjoining parkland where applicable.

8. That major new Olympic facilities be appropriate as public facilities serving the needs of local residents as well as a broad range of amateur sport groups.

9. That capital renewal programmes for major new Olympic facilities be established to ensure the ongoing provision of accessible and affordable recreation.

10. That private corporations/organizations and all levels of Government involved in funding Olympic facilities or the post-Olympic use of facilities make a commitment towards achieving affordable and accessible recreation in the City of Toronto.

CONSOLIDATED RECOMMENDATIONS

10.0 SOCIAL EQUITY

- Affordable Olympics

10.1 RECOMMENDATIONS FROM THE COMMISSIONER OF FINANCE

The report from the City of Toronto's Commissioner of Finance on "Affordable Games" dated January 4, 1990 contained the following recommendations:

1. That City Council requests the following reports after September 17, 1990, in the event that the Games are awarded to the City of Toronto:

   (a) a report from the Commissioner of Parks and Recreation, within the term of Council, following preliminary consultation with the Organizing Committee, on plans that might be considered by a future Council for mechanisms to maximize the distribution of unsold tickets to Torontonians of lesser means, and children;

   (b) a report from the Commissioners of Parks and Recreation and Planning and Development, suggesting a definition of "Lesser Means", and children;

   (c) a report from the Commissioner of Parks and Recreation on arrangements that can be made for Torontonians of lesser means, and children, to attend the Games;

   (d) a report from the Commissioner of Parks and Recreation, in consultation with the City Solicitor and the Organizing Committee, on how a committee similar to that described in the Calgary method, discussed in this report, or a special charitable organization, could be established; and

2. That this report be received for information.

CONSOLIDATED RECOMMENDATIONS

11.0 SOCIAL EQUITY

- Sexual Equality

11.1 RECOMMENDATIONS FROM THE DIRECTOR OF EQUAL OPPORTUNITY

Correspondence from the City of Toronto's Management Services Department, Director of the Equal Opportunity Division, dated December 1, 1989 contained the following recommendations:

1. The next meeting of the Standing Committee that considers the results of this community participation process should be accessible to the hearing-impaired community.

2. The mailing list for that meeting should probably include those utilized by the Toronto Mayor's Committee on Community and Race Relations and the Year for Racial Harmony.

3. We would also recommend that information summaries be available in several languages.

4. The City's Information Services Section should be briefed about the City Council's position on the bid. A summary statement in each of the various languages and the telephone number of the particular interpreter should be included on the notice.

5. The various consultants who are holding focus group sessions should be specifically required to include representations of the various ethnic and racial communities as participants of those meetings. This is in keeping with our approach to integrating multiculturalism in the ongoing process rather than separating groups into specialized meetings on their own.

6. A specific study should be conducted on the proposed list of events and participation that is expected on a gender basis. As well, we should endeavour to identify the national sports which would interest the various multicultural communities in Toronto and those sports which are identified as having high participation rates for women. Consideration should be given to including as many of these as possible as demonstration events if they cannot be accommodated within the main programme.

7. If we are considering permanent enhancement of the City as an outcome of these Games, we would propose that several childcare centres be constructed at

both housing sites. These childcare centres could be utilized by workers during the construction phase as well as during the Games.

8. With respect to the Organizing Committee, equal opportunity principles should guide all personnel practices, the use of gender neutral language, the awarding of contracts, the actual structure of committees and the related programmes that are carried out by the sub-committees.

CONSOLIDATED RECOMMENDATIONS

12.0 SOCIAL EQUITY

- Equal Opportunity

12.1 FURTHER COMMENTS AND RECOMMENDATIONS BY CITY STAFF

12.1.1 Director of Equal Oportunity

The Director of Equal Opportunity has submitted the following further comments and recommendations (January 22, 1990) with respect to Social Equity - Equal Opportunity.

The following recommendations outline actions which are consistent with Toronto City Council's equal opportunity, non-discrimination and social equity policies.

1a. That the Canadian Olympic Association adopt a statement of social equity objectives for the Toronto Olympic Games; and

1b. That these objectives include a commitment to the achievement of social equity with respect to:

(i) employment,
(ii) communications,
(iii) programmes, and
(iv) access to services; and,

1c. That a policy of non-discrimination be upheld on the basis of race, creed, colour, national origin, political or religious affiliation, sex, sexual orientation, age, marital status, family relationship and disability.

2a. That a Toronto Olympic Organizing Committee, its sub-committees and staff be fully reflective of the make-up of Toronto, and that regard shall be had for gender, racial and ethnic background, and disabilities in the formation of various committees; and,

2b. That the composition of these committees be reported to City Council.

Social Equity Programmes

3. That following the award of the Games, the Toronto Olympic Organizing Committee prepare and make available to City Council its "Action Plans" for achieving social equity.

That the social equity programmes described below, but not limited to those listed, be implemented.

Employment

4a. That personnel policies and procedures in keeping with employment equity principles be established;

4b. That employment equity surveys be conducted for the staff of the Organizing Committee and reported to City Council on an annual basis.

5a. That all suppliers of goods and services to the Organizing Committee be required to:

(i) adopt a policy of non-discrimination;

(ii) abide by a Fair Wage Policy;

(iii) conduct employment equity surveys and file these with City Council.

5b. That recruiting activities be undertaken to seek out businesses owned by women, racial and ethnic minorities, Native people and people with disabilities for the purpose of ensuring that business opportunities are available on an equitable basis.

Communications

6. That information be provided without gender bias, in as many languages as possible, for the hearing and sight impaired, and in "plain language" for those who have limited literacy skills.

Programmes

7. That if the official events do not incorporate activities in which there is wide participation by women, racial and ethnic minorities, Native peoples, and people with disabilities, demonstration events be arranged.

8a. That all cultural and arts programmes for the Games reflect the multicultural, multiracial and multilingual nature of Toronto and be sensitive to issues of gender bias; and,

8b. That these concepts be fully integrated into programmes.

Access to Programme and Services

9a. That services which facilitate the participation of all persons with respect to employment and programmes be provided; and

9b. That these services include child-care services, including these services for shift-workers; attendant care and transportation services for people with disabilities; and handicapped access and special seating for those with disabilities.

CONSOLIDATED RECOMMENDATIONS

13.0 ENVIRONMENT

13.1 RECOMMENDATIONS FROM THE MEDICAL OFFICER OF HEALTH

The report by the City of Toronto's Medical Officer of Health entitled, "Olympics Report", dated January 4, 1990 contained the following recommendations.

13.1.1 Water Quality - Olympic Rowing Course

During the environmental evaluation, further modelling is required to develop a structural configuration most effective on water quality and to assess the feasibility of some combined sewer overflow detention and its beneficial effect on water quality.

13.1.2 Noise Impact

The required noise impact statement must provide data on the:

- Impact of the development on the neighbourhood,
- Impact of the neighbourhood on the development, and
- Impact of the development on itelf.

13.1.3 Air Quality

An effective transit management plan, together with certain incremental improvements to the public transit system that are currently in the planning process, will allow the City to avoid a greatly increased demand for parking spaces.

Regarding ambient air quality in the vicinity of Olympic residences, there are two areas of concern - the Athletes' Village in the Railway Lands and the Media Village in Ataratiri. Both areas are close to major expressways, railway lines and heavily used arterial roads.

Special design measures can be taken to mitigate any problems that do exist, such as high concentrations of NOx near the Gardiner Expressway and Lakeshore Boulevard, and thereby ensure adequate air quality.

Specific design guidelines to reduce adverse effects of TSP and NOx. These include the removal of on-site sources of emissions and the location of sensitive uses

away from areas affected by traffic emissions. An air quality monitoring programme is also recommended.

13.1.4 Soil Quality

The concern around soil quality is not with the impact of the Olympics, but with the potential effects of ambient soil quality on users of Olympic sites and facilities both during and after the Olympics. Of specific concern are again the Railway Lands and Ataratiri, due to the long-term residential use after the Olympics.

13.1.5 Flood Protection

The City has received preliminary approval-in-principle for a Special Policy Area (SPA) designation for the lower Don flood plain. SPA status will allow development to occur within the flood plain, subject to various conditions and with the provision of appropriate flood mitigation measures.

13.1.6 Public Health Issues

The Department of Public Health will be largely responsible for ensuring sanitation and the security and safety of food provided for athletes, officials and spectators. This will be a large and difficult task. Considerable additional inspection staff will need to be taken on for the Olympic programme so that the regular food safety and security programmes for Torontonians not involved in the Olympic Games are not compromised.

The Department should also be prepared to deal with a number of additional issues such as the high potential for increased drug trafficking, substance abuse and its adverse effects, and the potential for increase in preventable, infectious diseases (eg., AIDS, STDs). The Department will need to consider its disease outbreak management capabilities and have a management plan in place.

13.2 RECOMMENDATIONS BY INTERVENORS

13.2.1 Citizens for a Safe Environment

The report by Citizens for a Safe Environment entitled, "Brief on the Proposed Toronto Bid for the 1996 Olympics", dated January 15, 1990 contained the following recommendations:

We, therefore, recommend that City Council take the admittedly difficult step of withdrawing from the bidding process for the 1996 Olympics in order to concentrate its efforts and funds on urgently needed local projects, including a comprehensive approach to managing the environment.

But if Council decides to go ahead with the bid, we urge that our research be used to assist in the process of creating an environmentalist Olympics plan for the City to be implemented during the preparation for the Games and maximizing the possible beneficial effects of the Olympic effort.

13.2.2 Metropolitan Toronto Waterfront Coalition

The Intervenor report by the Metropolitan Toronto Waterfront Coalition entitled, "Preliminary Report to the Metropolitan Toronto Waterfront Coalition on the Olympic Bid", prepared by the Social Planning Council of Metropolitan Toronto, dated January 12, 1990 contained the following recommendations:

> In face of the serious potential environmental hazards, two recommendations follow. First, a substantial environmental impact assessment must accompany any further consideration of the western beaches site.
>
> Second, consideration should be given to alternative sites, for example, St. Catharines and Guelph, which apparently provide an acceptable venue for these Games without the construction or risks associated with upgrading the facilities in the western beaches area. Should an alternative venue be selected for the proposed Olympic Games, one can only hope that local politicians and the public will remain committed to cleaning up Toronto's beaches and making them swimmable again.

13.2.3 World Society for the Protection of Animals

The report by the World Society for the Protection of Animals (W.S.P.A.) entitled, "XXVI Olympiad: The 100th Anniversary of the Olympic Games", dated January 1990 contained the following recommendations:

A. In anticipation of the City of Toronto's successful bid to act as host for the 1996

Olympics, there will be, of course, a tremendous influx of people and cultures from around the world. For this reason, W.S.P.A. recommended that funds in the amount of $10,000 be considered to conduct an impact assessment with a view to formulating practical solutions in at least the following areas of study:

1. Degradation of air quality because of increased number of visitors bringing automobiles into the City;

2. Degradation of water quality in the form of solids and toxic wastes because of increased demands on systems;

3. Increased problems with harm to wildlife living in and about water systems due to plastic debris (eg., six-pack beer rings) and remnants from helium-filled balloons launched at Olympics events;

4. Increased problems with solid waste at landfill sites due to unavailability of truly biodegradable packaging materials for widespread use in fast food products and other services;

5. Increased demands that will be placed on existing recycling systems;

6. Events and spectacles organized by various nations involving animals which may contravene local/Provincial/Federal laws;

7. Importation of live specimens or products of endangered species which may contravene local/Provincial/Federal laws;

8. Visitors coming from around the world with a wide range of cultural attitudes and how best to provide them with information that allows them to enjoy their stay while at the same time providing them with a greater understanding and appreciation of our own attitudes towards the treatment of animals and the environment.

B. We recommend:

1. In conjunction with the appropriate Municipal/Provincial/Federal authorities, a thorough examination of Metro Toronto's current disaster relief plan, with a view to formally incorporating specific environmental/animal welfare provisions. W.S.P.A. is preparing a draft for your consideration.

2. There should be close liaison with security forces to develop contingency plans in the event of environmental terrorism (eg., rail cars, oil storage tanks, etc.).

C. People from all over the world, possessing a wide range of cultural attitudes towards the treatment of animals and the environment, will judge and learn from our own attitudes. Accordingly, we recommend the following for your consideration:

1. A comprehensive review of Municipal/Provincial/Federal laws dealing with animals to ensure adequate response when such issues arise;

2. Liaison with Federal/Provincial authorities over the importation of endangered species or their derivatives for sale, exhibit or trade. One example is CITIES (Convention on the International Trade in Endangered Species) which covers the international trade in threatened animals, birds, reptiles, fish, insects, plants and other forms of life. Along with 102 nations, Canada is a signatory to this treaty;

   Frankly, this author has worked in developing nations which more effectively administer and enforce this treaty. Administration is left to Environment Canada and enforcement to the Royal Canadian Mounted Police. We will provide a list of acute and chronic problem areas. Entrepreneurs will again view an Olympic

venue as a site for the sale, exhibit or trade in such species;

3. There is a bird sanctuary located on Ward's Island, and there should be an environmental impact assessment on the effects of the Toronto Island airport expansion. There should also be an assessment of the most effective way to reduce aircraft-bird collisions;

4. Pearson International Airport is poorly equipped to deal with incoming shipments of live animals. Particular provisions should be made for the care and importation of horses used in the equestrian events. During such events, every effort must be made to ensure the establishment of a temporary equine clinic. Due to the demographics of animal owners, most veterinarians within Metro Toronto have practices restricted to small animals.

5. Other incoming shipments of animals should also be carefuly monitored to ensure the welfare of animals in transit. W.S.P.A. is an advisor to I.A.T.A. (International Air Transportation Association) and has worked to develop procedures and guidelines for the care and handling of animals in transit;

6. Visitors primarily from Canada and perhaps the United States may bring pets with them. In this case, information should be made available concerning a number of issues (eg., where to call if your pet is lost, veterinary clinics for sick/injured animals, that pets under proper control are permitted on public transit, where to report cases of animal abuse, etc.);

7. Animal welfare organizations should be prepared to deal with a potential increase in services required (eg., injured animals hit by cars, lost pets, dogs locked in cars, etc.);

8. In recent years there has been an increase in the reports of rabies and visitors should be able to contact animal control and health authorities in the event of biting incidents.

W.S.P.A. is prepared to work with local animal welfare organizations and other authorities on these issues.

D. Media and Public Relations

There is a saying that "perception is nine-tenths of the reality." If this is accepted then perhaps media and public relations can be described as one of the most critical elements for bidding and hosting the Olympics. With specific regard to environmental/animal welfare concerns we recommend that these play an integral part of the bid and hosting of the 1996 Olympics:

1. The final bid should contain specific meaningful references to these issues, as should all promotional and informational materials;

2. Olympic athletes and other celebrities should be contacted and encouraged to support these issues by way of public service announcements (eg., yachting athletes to support programme against debris in the waters);

3. Students at elementary/secondary/university levels and Boards of Education should be encouraged to participate in the process;

4. The involvement of multicultural, Canadian and international media is crucial;

5. Multicultural and art festivals should include these themes (eg., Robert Bateman, Farley Mowat are two possible candidates);

6. Sculptures, murals, and film documentaries of the Olympics should include these themes;

7. By way of displays and exhibits, visitors should be invited to participate in such themes at Olympic venues and other sites such as the Ontario Science Centre;

8. Toronto has a past history of selecting animal related symbols for a wide range of uses (eg., Sesqui Squirrel, Toronto Blue Jays, and encouraging citizens to use recycling boxes by "feeding Blue"). We recommend consideration be given to a symbol which includes people and animals living together in one common environment;

9. W.S.P.A. is currently working on a Green Tourist Guide for use by travellers and this could be adapted as a brochure which provides visitors with more information about animals and the environment;

10. In carrying out our international programmes, we deal routinely with the media and Olympic kits containing information on these issues should be disseminated to representatives of the international media. This is an area which in the past has been overlooked in favour of targetting only sports journalists, travel, business and other news media.

11. These information kits should also be supplied to foreign embassies based in Canada. While these information kits should be circulated in sufficient quantity to Canadian consulates and embassies based abroad, we also recommend securing the services of professional media consultants in key foreign capitals.

12. A past review of environmental/animal welfare concerns that have generated adverse publicity indicates these are issues which cannot be overlooked:

    Vancouver Expo '86: An injured sea lion which was mistaken by observers and the media for another unofficial mascot, was shot and killed in public view.

Calgary Winter Olympics: There was considerable controversy over the effects on wildlife and the environment of Mt. Allen during the site construction and skiing events.

Seoul Olympics: Doves released during opening events flew into the Olympic flame. There was also adverse publicity which focused on practices involving the killing of pets for human consumption.

Barcelona Olympics: It is expected there will be adverse publicity over widespread blood sports which include bullfighting and the stoning of animals.

13. Past examples of public incidents in Toronto include a deer shot and killed by police; a baby raccoon trapped on the side of a large downtown office building; proposed killing of a family of beavers near the Humber River; a duck in High Park pond entangled in a six pack beer ring; and the confrontation between environmental groups and yachting groups over the use of the Leslie Street Spit. Whether or not critics believe such events are worthy of consideration, they generate a significant level of media and public attention.

14. As a matter of course, public demonstrations by groups expressing a wide range of social concerns should be expected.

There is currently no representation to consider environmental issues on the Toronto Ontario Olympic Council and we recommend this representation be given serious consideration. If deemed appropriate, W.S.P.A. would be prepared to discuss the terms of reference for our involvement in this regard.

13.3 FURTHER COMMENTS AND RECOMMENDATIONS BY CITY STAFF

13.3.1 Medical Officer of Health

The Medical Officer of Health has submitted the following further comments and recommendations, with respect to Environment:

A. Waste Management

Recommendation:

If the Olympic Commitment is amended to include a comprehensive waste-management programme the agency responsible for the Olympic plan should seek representation from SWEAP.

The objective of SWEAP (Solid Waste Environmental Assessment Plan of the Municipality of Metropolitan Toronto, the Regional Municipality of Durham and the Regional Municipality of York) "is to develop a waste management system that is environmentally sound and not injurious to human health". Its guiding principles are as follows:

1. Waste Reduction. Our most important waste management measures are those that reduce the volume of waste we generate.

2. Public Involvement. All residents and businesses in our municipalities are waste generators and must be involved in waste reduction efforts.

3. Waste Monitoring. We must continually monitor the composition, volumes, and sources of our waste.

4. Re-use, Composting and Recycling. We should re-use, compost or recycle all the waste that can be dealt with in these ways.

5. Energy Recovery. We should use the best available technology to recover energy from those wastes that cannot be re-used, composted or recycled.

6. Landfill. Wastes that cannot be dealt with in any other way should be deposited in state-of-the-art engineered sanitary landfills.

7. Facility Siting. There should be full public discussion of potential sites and of the short and long term effects of each waste management facility.

B. Water Quality - Olympic Rowing Course

Recommendation:

That the Environmental Assessment of the Olympic rowing course include detailed water quality modelling.

C. Noise Impact Statement

Recommendation:

That the environmental studies for the Olympic Village include a detailed noise assessment that is consistent with the noise impact statement required under City Council's policy for rezoning, and as carried out for the Ataratiri development.

D. Air Quality

Recommendation:

That the environmental studies for the Olympic Village include a detailed air quality study similar to that done for the Ataratiri development.

E. Soil Quality

No recommendation, as concerns are addressed by existing procedures with respect to excavated material and decommissioning of sites.

F. Flood Protection

No recommendation, as measures must comply with existing requirements of the M.N.R. and M.T.R.C.A.

G. Public Health Issues

Recommendation:

That the Medical Officer of Health be asked to prepare management plans to deal with the following issues during the Olympic Games, once necessary information regarding venues and crowd size is available:

- sanitation at Olympic sites

- security and safety of food for athletes, officials and spectators

- the potential for increased drug trafficking, substance abuse and their adverse effects

- the potential for increases in the occurrence of preventable, infectious diseases

- disease-outbreak management

H. Intervenors' Research

Council should accept the offer by Citizens for a Safe Environment to make available to the City its research on potential environmental impacts, and should ask the Waterfront Coalition to make its research on environmental issues available to the City.

I. Animal Welfare

Recommendation:

That the Olympic Commitment be amended to include a statement to the effect that the Olympic plan will include a plan to safeguard animal welfare, and that representation from the Toronto Humane Society, the World Society for the Protection of Animals, and Ontario veterinary associations be sought in the drafting of that plan.

13.3.2 Acting Commissioner of Parks and Recreation

The Acting Commissioner of Parks and Recreation has submitted the following further comments and recommendations (January 23, 1990) with respect to Environment:

> That the Commissioner of Parks and Recreation be requested to report by September 10, 1990, on a programme for a special Olympic tree project, which can be implemented in the context of the existing urban forestry programme, in order to achieve the objective of 'Toronto as a City of Trees'.

13.3.3 Olympic Arts Advisory Committee Co-ordinator

The Olympic Arts Advisory Committee Co-ordinator has submitted the following further comments and recommendations (January 19, 1990), among other things, with respect to Environment:

City of Toronto City Council
January 25, 1990

World Society for the Protection of Animals Report "XXVI Olympiad: The 100th Anniversary of the Olympic Games"

The O.A.A.C. recommended in its proposal to City Council, regarding the 1996 Summer Olympic Cultural Festival, that a programme be undertaken called "Designs on Toronto". This programme has been proposed to deal with the environmental issues that face not only our cultural community but the City as a whole. The W.S.P.A. has recommended that the theme of animal welfare be addressed through cultural activities such as arts festivals, exhibits and films. The O.A.A.C. would recommend that these issues be raised in the planning stages of the "Designs on Toronto" programme, once the bid has been finalized.

With respect to the W.S.P.A.'s recommendation regarding a logo/mascot for O.C.O.G., the O.A.A.C. would need clarification from the Olympic Task Force on the process that would be undertaken to develop such a symbol for the Olympics.

CONSOLIDATED RECOMMENDATIONS

14.0 FINANCIAL GUARANTEES

14.1 Recommendations of the Commissioner of Finance

14.1.1 The Report by the City of Toronto's Commissioner of Finance entitled:

"Financial Principles for Organizing and Staging the Olympic Games:

A. Response to September 21st, 1989, City Council Request

B. Objectives of "Toronto Olympic Commitment" dated January 5, 1990, contained the following recommendations:

Recommendations:

1. City Council should be advised that the Olympic Task Force will report to the January 29th meeting of City Council on the required financial commitments to support a Toronto Olympic Games in 1996. The basic financial guarantees requested by Council can be identified and resolved and firm commitments obtained from the various Governmental jurisdictions and private sector organizations that are identified. The commitments sought should ensure that sufficient funding for all initiatives is secured and that adequate guarantees are in place to retire potential overexpenditures, if, indeed, this unlikely circumstance occurs. However, considerable effort and co-operation will be required to obtain all such guarantees by April 30, 1990.

   (a) The Olympic Task Force should be asked by City Council to report further, as discussed above, on the structure and conditions for a legacy fund that is proposed to be set up by a contribution from the Olympic Organizing Committee (O.C.O.G.) to help maintain and operate major Olympic facilities after the Games.

   (b) City Council should note the substantial funds that are budgeted in the Bid Book to create and upgrade facilities and that no revenue is budgeted to flow to the O.C.O.G. from the Corporation of the City of Toronto to cover these expenditures.

(c) City Council should be advised that the Olympic Task Force will be making further enquiries concerning accelerated infrastructure requirements for an Olympic Games to confirm the present projections that little or no such expenditure is to be required.

(d) The Olympic Task Force should be requested to report further, if the City of Toronto is awarded the Games, as soon as possible after September 18, 1990 and, in any case, within the term of this Council, on actions they would recommend be taken by this and future Councils with regard to accelerated infrastructure requirements.

2. City Council should be advised that the Olympic Task Force will report further on principles and structure of an O.C.O.G. after consultation with the City's partners in the bid. At this time, I recommend that:

(a) Specific sections in my report "Financial and Accounting Principles - Olympic Games" and in the Peat, Marwick report, should be forwarded by City Council to an O.C.O.G. for a Toronto Olympic Games in 1996 to encourage them to tailor expenditures on facilities to revenue available.

(b) Following the awarding of the Games, the O.C.O.G. should be requested to provide further information regarding the issues of flow of funds analysis and plans for community involvement and volunteer support.

3. That the Commissioner of Finance should be involved immediately in the Games' risk management initiatives and that the Commissioner report to the Olympic Task Force by April 30, 1990 on the Games' risk management issues.

4. City Council should be advised that until the Games are awarded it may be necessary and advisable to spend taxpayers' dollars on necessary work to protect the City's financial and social affairs.

14.1.2 The report by the City of Toronto's Commissioner of Finance entitled: "Financial and Accounting Principles -

Olympic Games", dated December 20th, 1989, contained the following recommendations:

Recommendations:

It is recommended:

1. That City Council and the Canadian Olympic Association be asked to consider, adopt and publish a statement of objectives for a Toronto Olympic Games;

2. That City Council require a Toronto Olympic Organizing Committee to prepare and adopt a budget for each accounting and report period, to be forwarded to City Council;

3. That City Council require a Toronto Olympic Organizing Committee to adopt a specific plan of organization and to establish methods to safeguard its assets and ensure the accuracy of accounting records and the maintenance of prescribed policies and procedures, and to obtain an annual audit by licenced public accountants;

4. That City Council require a Toronto Olympic Organizing Committee to adopt generally accepted accounting principles as recommended by the Accounting Standards Committee of the Canadian Institute of Chartered Accountants;

5. That City Council require a Toronto Olympic Organizing Committee to present reports half-yearly on its progress in organizing the Games, the reports to include the following financial statements,

   balance sheet
   income statement
   statement of surplus
   statement of changes in cash position,

such reports to be made quarterly from within two years before the Games, and to encompass a final report on winding up;

6. That City Council require a Toronto Olympic Organizing Committee to adopt policies and procedures to provide for the protection, investment and use of funds; and

7. That this report be forwarded to City Council for its information.

8. That the Olympic Task Force report further on the following matters with respect to the Heritage Fund to maintain Legacy Olympic Facilities:

   - the form of a trust deed to receive and administer Olympic legacy funds for maintaining Major Facilities; including to whom the funds will be provided;

   - whether a maximum amount of such possible legacy funds could be suggested;

   - whether a good and practical formula for providing benefits, by sharing the net income from investments of the legacy funds, could be suggested.

14.1.3 The Report by the City of Toronto's Commissioner of Finance entitled: "TOOC's Response to the Task Force, Re: Additional Information Regarding Toronto's Bid for the 1996 Olympic Games", dated December 29th, 1989, contained the following recommendations:

Recommendations:

It is recommended:

1. That following the awarding of the Games, the Organizing Committee be requested to provide further information regarding the issues of flow of funds analysis and plans for community involvement and volunteer support;

2. That the immediate involvement of the Commissioner of Finance in the Games' risk management initiatives be endorsed and that the Commissioner report to the Task Force by April 30, 1990 on the Games' Risk Management issues; and

3. That this report be forwarded to City Council for its information.

14.2 RECOMMENDATIONS BY INTERVENORS

14.2.1 The Report by Woman Plan Toronto entitled: "How Women Lose at the Games: An Intervenor Report for Women Plan

Toronto", Executive Summary, dated January, 1990, contained the following recommendations:

Recommendations:

1. The City of Toronto withdraw its bid to host the 1996 Olympic Games; and

2. That the estimated $6.7 million in public funds that would have been spent by the federal, provincial and municipal levels of government to host the Games be spent directly on the social and economic benefits supposed to have been generated by the Games, i.e. on social housing, on job training programmes, and on public recreation and transit facilities.

14.3 FURTHER COMMENTS AND RECOMMENDATIONS FROM CITY STAFF

14.3.1 Commissioner of Finance

The Commissioner of Finance has submitted the following further comments and recommendations (January 24, 1990) with respect to "Financial Guarantees":

Conclusions::

It is my conclusion, from the information received and reviewed, that an Olympic Games can be hosted by Toronto in 1996 that will result in an operating surplus and will result in substantial housing and recreational facilities being created as assets for the community. However, it will be essential to have in place very clear policies and procedures for control of financial aspects of the games.

Recommendations:

1. That City Council approve and adopt the recommendations of the Commissioner of Finance respecting financial principles for an Olympic Games in Toronto as set out in reports to the Olympic Task Force (Executive Committee Report No. 5, Clause 1, Appendix 5 - recommendations 1 to 4 (January 5, 1990), 1 to 7 (December 20, 1989), and 1 to 2 (December 29, 1989));

2. That City Council require a Toronto Olympics Organizing Committee to establish and implement an effective risk management programme, with the

structure of the risk management administration to be developed immediately following the awarding of the Games;

3. That City Council request the Olympic Task Force to obtain the endorsement by April 11, 1990 of the Canadian Olympic Association, the Federal and Provincial governments, Metropolitan Toronto and the Toronto Ontario Olympic Council of the financial principles identified in recommendation 1 above.

14.3.2 Acting Commissioner of Parks and Recreation

The Acting Commissioner of Parks and Recreation has submitted the following further recommendations, among other things, with respect to Financial Guarantees:

That the Olympic Task Force, be requested to report to City Council prior to May 10, 1990, on a programme for:

(a) increasing and improving the City's parkland in the context of the 1996 Waterfront Olympic theme as well as in conjunction with the various Olympic competition venues, training sites and cultural events in the City; and

(b) increasing and upgrading the City's recreational facilities in conjunction with the organization of the Olympics.

14.3.3 Olympic Arts Advisory Committee Co-ordinator

The Olympic Arts Advisory Committee Co-ordinator has submitted the following further comments and recommendations, among other things, with respect to Financial Guarantees:

1. Finance

a) Legacy Funding

The Olympic Arts Advisory Committee has recommended two specific programmes that will require legacy funding:

1) The Olympic Residency Programme: a facility to house visiting artists who may come to Toronto in the future. The facility would be available for the arts

community to utilize and would accommodate 10 to 20 artists at a time. The facility would include both living and work space. The O.A.A.C. proposed that this facility be located at the Athletes' Village, in close proximity to the housing and work space proposed for the Toronto Arts Community;

2) Olympic Arts Endowment Fund: an ongoing funding programme that would sponsor leading edge artists and innovate artistic projects. This endowment fund should be drawn from any surplus of funds that may result from the Olympic Games.

The O.A.A.C. would recommend that with respect to the Olympic Artists Residency Fund and in the event the 1996 Olympic Games are awarded to Toronto:

1) That the expenditures budget of the O.C.O.G. be increased by $2 million in 1989 Canadian dollars to provide for a contribution to a trust or municipal reserve fund for the purpose of acquiring, maintaining and administering a property and facility to supply living and work space to artists, 50% of this money to be used for capital purposes in acquiring the property, 50% to be invested so that the income therefrom can be used to maintain and operate the facility;

2) That the expenditures be conditional on the accumulated surplus of the O.C.O.G. being sufficienty in excess of $10 million in 1989 Canadian dollars to provide for the payments to be made;

3) That the City Solicitor be requested to report on the form and content of a legal instrument or trust deed to safeguard the money and provide for the purposes to be served, and the appointment of administrators and trustees;

4) That in accordance with the Olympic undertaking and Olympic contract, the

I.O.C. be requested to approve this amendment to the budget of O.C.O.G.; and

5) That the Board of Directors of the O.C.O.G. be requested to take any necessary steps to accomplish the foregoing.

It is recommended furthermore, with respect to an Olympic Artists Endowment Fund and in the event the 1996 Olympic Games are awarded to Toronto:

6) That the expenditure budget of the O.C.O.G. be increased by $1 million in 1989 Canadian dollars to provide for a contribution to a trust or municipal reserve fund for the purpose of acquiring, maintaining and administering a property and facility to supply living and work space to artists, 50% of this money to be used for capital purposes in acquiring the property, 50% to be invested so that the income therefrom can be used to maintain and operate the facility;

7) That the expenditures be conditional on the accumulated surplus of the O.C.O.G. being sufficiently in excess of $10 million in 1989 Canadian dollars to provide for the payments to be made;

8) That the City Solicitor be requested to report on the form and content of a legal instrument or trust deed to safeguard the money and provide for the purposes to be served, and the appointment of administrators and trustees;

9) That in accordance with the Olympic undertaking and Olympic contract, the I.O.C. be requested to approve this amendment to the budget of O.C.O.G.; and

10) That the Board of Directors of the O.C.O.G. be requested to take any necessary steps to accomplish the foregoing.

b) Facility Upgrading

The O.A.A.C. would request O.C.O.G. to consider making the funding available in the budget for venue upgrading (for competition and training sites) and also available for upgrading cultural facilities to be used during the Games. These upgrades could take the form of improvements to facility acoustics, stage/hall designs, electrical and ventilation systems or improvements required to accommodate disabled persons.

c) Bid Development Expenses

The O.A.A.C. has recommended the organization of three sub-committees to address the continued development and implementation of the cultural component of the Bid. There will be expenses related to the activities of these committees and proposals for cultural activities to be implemented as part of the Bid process, in advance of the decision regarding the Games. The O.A.A.C. submitted to City Council a list of areas that T.O.O.C. has indicated will require cultural input during the next eight months (January to September, 1990). Some of these activities may require funding from the City beyond the amount that was originally allocated to develop the cultural component of the Bid. The O.A.A.C. will meet on February 8, 1990 to determine which cultural activities it will undertake to complement the Olympic Bid and the budget requirement for those activities. The O.A.A.C. will then report back to City Council (through the Olympic Task Force) in February on funding allocations that may be required to implement these activities.

CONSOLIDATED RECOMMENDATIONS

15.0 HEALTHY OLYMPICS

15.1 Recommendations of the Medical Officer of Health

15.1.1 Correspondence from the City of Toronto's Medical Officer of Health dated January 9, 1990.

Healthy Olympics

This letter will serve to apprise you that I intend to report further on the initiatives to discourage the use of alcohol and tobacco in and around Olympic venues, while encouraging other health-promoting activities.

15.2 Further Comments and Recommendations from City Staff

15.2.1 Medical Officer of Health

The Medical Officer of Health has submitted the following further recommendations with respect to Healthy Olympics:

Recommendations:

1. That the City Solicitor be requested to report on the possibility of attaching riders to international broadcasting contracts, so as to prevent sponsorship by corporations that promote unhealthy activities, such as tobacco and alcohol use, recognizing that such riders may so severely reduce revenue from the sale of broadcast rights that the Olympics would no longer be economically feasible without a huge infusion of funds from other sources;

2. That the Medical Officer of Health be requested to report further on initiatives to discourage the use of alcohol and tobacco in and around Olympic venues, while encouraging other health-promoting activities;

3. That the Olympic Task Force, in consultation with the appropriate civic officials and external sources develop a strategy for the identification of potential sponsoring corporations whose operations are consistent with Council's commitment to a Healthy Olympics by April 15, 1990.

CONSOLIDATED RECOMMENDATIONS

16.0 JOBS AND THE OLYMPICS

16.1 RECOMMENDATIONS FROM THE COMMISSIONER OF PLANNING AND DEVELOPMENT

16.1.1 Comments from the City of Toronto's Commissioner of Planning and Development dated January 9th, 1990, contained the following:

There are undoubtedly a number of sizeable benefits which could be expected to accrue to the local and regional economies, although in the time available, it has not been possible for us to quantify these benefits independently.

16.2 RECOMMENDATIONS FROM THE DIRECTOR OF EQUAL OPPORTUNITY

16.2.1 Correspondence from the City of Toronto's Management Services Department's Director of the Equal Opportunity Division, dated January 8th, 1990, contained the following:

Further to my letter (December 1, 1989) regarding the inclusion of equal opportunity principles in the proposed Olympic Bid, I advise that we are available to work with the Department of Purchasing and Supply on how Council's Contract Compliance Programme and the Fair Wage Policy are to be applied to the Olympic programme.

16.3 RECOMMENDATIONS BY INTERVENORS

16.3.1 P.U.S.H.

The report by Persons United for Self-Helf in Ontario (P.U.S.H.) entitled: "Open Olympics - Access to All", dated January, 1990, contained the following recommendations:

Recommendations:

1. That the City Council support existing lobbying efforts aimed at ensuring enforceable provincial employment equity legislation within the next year.

2. That irrespective of whether legislation is passed, the Olympic Organizing Committee ensure that an enforceable Olympic employment equity programme is designed; and

3. That the Olympics enter into contracts only with firms that have effective and enforceable employment equity programmes.

16.4 FURTHER COMMENTS AND RECOMMENDATIONS BY CITY STAFF

16.4.1 Commissioner of Purchasing and Supply

The Commissioner of Purchasing and Supply has submitted the following further comments and recommendations, with respect to jobs and the Olympics:

Recommendations:

That Council ensure that the O.C.O.G. adopt the purchasing policies of the City of Toronto, which include a Fair Wage Policy, in its mandate.

CONSOLIDATED RECOMMENDATIONS

17.0 OLYMPIC CULTURAL PROGRAMME

17.1 RECOMMENDATIONS FROM THE OLYMPIC ARTS ADVISORY COMMITTEE (O.A.A.C.) CO-ORDINATOR

The report from Heather Hatch, Co-ordinator, Olympic Arts Advisory Committee, entitled, "Recommendations from the Olympic Arts Advisory Committee Regarding the Cultural Component of Toronto's Bid for the 1996 Summer Olympics" dated January 12th, 1990, contained the following recommendations:

Recommendations:

To summarize, the Olympic Arts Advisory Committee recommends the following:

1. That their Co-ordinator present the "Proposal for the 1996 Summer Olympic Cultural Festival" to the January 15th meeting of the Executive Committee with a request that the process that the O.A.A.C. undertook to draft this document and in principle the spirit of the recommendation contained in that document, be endorsed by City Council. The O.A.A.C. also recommends that City Council forward this document to the Organizing Committee that will be established if Toronto is successful in its Bid for the 1996 Summer Olympics;

2. That the O.A.A.C.'s activities, with respect to the cultural component of the Bid be included in the mandate of the City of Toronto Olympic Task Force to ensure, among other things, appropriate co-ordination with T.O.O.C.'s activities;

3. That a member of the O.A.A.C. be appointed to T.O.O.C.'s Board of Directors;

4. That the O.A.A.C. establish a cultural liaison working committee including T.O.O.C. staff, City staff, members of the O.A.A.C. and representatives of the City's arts community to be responsible for planning and implementing any cultural components of the continuing Bid development;

5. That a working committee be established by the O.A.A.C. to direct the production of a three to five-minute video on Toronto's proposed Olympic Cultural Festival. Members of this working committee will be drawn from T.O.O.C. staff, City

staff, the O.A.A.C. and members of the arts community;

6. That the O.A.A.C. establish a sub-committee to begin developing a strategy and guidelines for the implementation of the cultural programme, particularly as it will relate to the Toronto Olympic Games Organizing Committee and the Toronto Arts community.

17.2 RECOMMENDATION BY INTERVENORS

17.2.1 Canadian Folk Arts Council

The Report by the Canadian Folk Arts Council entitled: "The Olympic Bid Involvement of Toronto's Cultural Communities", Executive Summary, dated January 4th, 1990, contained the following recommendations:

a. "Adopt-A-Country" Schools Olympic Project

An interesting concept advanced by one of the respondents is that of Metro and area schools "adopting" one of the participating Olympic countries, then working with their own resources, and perhaps that of organizations here of descendants from that country, for school Olympic programmes and projects yet to be determined.

Again, it was recommended the Toronto Ontario Olympic Committee could work with the school systems of public, private and separate schools to have a ceremonial draw (or some other selection process) before schools dismiss for the summer of 1990 to choose and announce which schools adopt which country.

b. International Highland Games Tattoo

Two organizations responding suggested a national or international Highland Games and Tattoo event, both BEFORE September 1990 and after in the years leading up to the Games.

c. International Native Peoples' Pow-Wow

One of the Native groups responding made a plea for more Native peoples' involvement at every level of the Olympic process - and the possibility of holding

a major national Pow-Wow before the Bid decision is finalized. Then, a major international Native peoples' Pow-Wow would be planned for the Games in 1996.

d. World Congress on Folk Art Involving 130 Countries

An international Praesidium meeting of the I.O.V., International Organization for Folk Art (headquartered in Vienna) was proposed by a Senator of that organization who is also a member of its international executive body.

This was suggested as the prelude to a full-scale international conference of 130 countries in 1996, just prior to or during the Games themselves.

It was pointed out a Praesidium meeting this year would again serve to further heighten interest in Toronto by international I.O.C. members as 30 countries are involved on the Praesidium and their delegates could speak to the I.O.C. Directors in their own countries.

e. Staging a Provincial Rhythmic Gymnasts Dance Show

The organizing and staging of a Provincial rhythmic gymnasts dance show before September was suggested by one of the responding groups.

f. Special Edition of Metro International Caravan

Special organizations hoped that Metro International Caravan could mount a special edition for the olympics.

g. Special Edition of Caribana Festivities and Parade

Caribana's organizers suggested various special events could be organized during the Games to broaden the base of the event in 1996.

h. City-Wide Button/"T"-Shirt Campaign

Two organizations responding suggested that major firms (they named banks, financial institutions, major department stores, food market conglomerates as examples) could launch a summer-long campaign of

"Toronto in 1996", with the Olympic symbol, in give-aways to local customers, visitors, etc.

ACTIVITY AFTER TORONTO IS AWARDED GAMES

1. Olympic Cultural Village

It was recommended that the project described earlier (page 4, Section A) be carefully planned, financed with public and private sector funds and implemented for the Games as a companion environmental showpiece to the Olympic Sports Village.

2. Implementation of the Schools "Adopt-A-Country" Programme

It was recommended that the project outlined earlier (page 5, Section B) be fully implemented throughout the school system.

3. Special "Children-of-the-World" Event

It was recommended an international "Children-of-the-world" event be mounted for the Games, with Children's Art Exhibitions, and an international performance festival.

4. Youth Activity

Youth interest projects recommended include a) an international "rock" show with artists from all countries, including the Soviet Union and China; b) a World Jamboree of Scouts and Guides.

5. Native Peoples

It was recommended an international Native Peoples' Pow Wow be implemented for the Games.

6. Highland Games

Two organizations recommended implementation of an international Highland Games and Tattoo as a project for the Games.

7. Cultural Festival

Over a dozen organizations spoke of the need for a major Olympic Cultural Festival in which all local artistic groups could also participate.

8. Metro International Caravan

Several organizations hoped that Metro International Caravan would prepare special activities for the Games. Caravan's own response indicated planning was underway.

9. Caribana Festival

Caribana organizers suggested various special events could be organized for the Games.

10. Beautification of Toronto

Concern for the aesthetics for their city and the environment led to many suggestions for a step-by-step process of beautification of the city, garlanding and festooning its streets, public places and buildings, both in the pre-decision period, then after, for the Games.

17.3 FURTHER COMMENTS AND RECOMMENDATIONS BY CITY STAFF

17.3.1 OAAC Co-ordinator

Canadian Folk Arts Council's Report "The Olympic Bid Involvement of Toronto's Cultural Communities"

The O.A.A.C. endorses, in principle, the proposals put forward by this organization. There are, however, a number of recommendations that will need further review. It would be appropriate for a member of the Canadian Folk Arts Council to participate in the O.A.A.C.'s proposed sub-committee that will look at strategies for implementing the Olympic Cultural programme. Items that would be addressed by that committee would include the Canadian Folk Arts Council's recommendations regarding:

a) An Olympic Cultural Village

b) "Adopt-A-Country" Olympic School Project

c) International Highland Games and Tattoo

d) International Native Peoples' Pow Wow

e) World Congress on Folk Art Involving 130 Countries

f) "Children-of-the-World" Event

g) Youth Activity

h) Beautification of Toronto

The Canadian Folk Arts Council has also suggested that a number of cultural initiatives be undertaken to enhance the cultural component of the bid prior to the September decision date. Again, it would be appropriate for a respresentative of the Canadian Folk Arts Council to participate in the O.A.A.C.'s proposed cultural liaison working committee. This sub-committee will be responsible for planning and implementing any cultural components of the continuing bid development. Items that would be addressed by that committee would include:

a) "Adopt-A-Country" Olympic School Project

b) International Highland Games and Tattoo

c) International Native Peoples' Pow Wow

d) Staging a Provincial Rhythmic Gymnasts Dance Show

e) City-Wide Button/T-Shirt Campaign

f) Beautification of Toronto

The O.A.A.C. recommended in its proposal to City Council regarding the 1996 Summer Olympic Cultural Festival that a programme be undertaken called "Festival City". This programme would provide funding for Toronto's ongoing annual festivals to produce an "Olympic edition" of their event between September 1995 to August 1996. Special editions of the Metro International Caravan and Caribana Festival (as recommended by the Canadian Folk Arts Council) would be included in the proposed "Festival City" programme.

18.0 Conclusions

Support for the Toronto Olympic Commitment as the context for Toronto's bid for the 1996 Olympic Games has been expressed from all quarters of the community. As the foregoing recommendations demonstrate, the public participation and information process that Council initiated on September 21, 1989 has produced many proposals and recommendations to assist Council in achieving the Commitment's objectives.

The consolidated recommendations coming out of this process and contained in Sections 8.0 to 17.0 of this report can be viewed in two categories. Firstly, revisions are proposed to the Toronto Olympic Commitment which should be adopted by City Council to encompass equal opportunity, access for the disabled, waste management and fair wage purchasing policy objectives within the Commitment. (Apppendix I contains the Toronto Olympic Commitment revised to incorporate such amendments and certain explanatory language). Secondly, the City staff have proposed numerous recommendations to assist City Council in addressing the social needs of the City relating to its role as Host City for the 1996 Olympic Games, if the Toronto '96 bid is successful.

The Toronto Olympic Commitment has been shown to be an effective and appropriate expression of the City's vision of an equitable, affordable Olympics. It would be appropriate for City Council to reconfirm the Commitment as amended and authorize the presentation of the Toronto Olympic Commitment to the International Olympic Committee with the Toronto '96 Bid Book.

A further report to City Council on January 29, 1990 will address the "affordable housing" objective of the Toronto Olympic Commitment and other outstanding matters together with comments which the City Solicitor considers necessary and appropriate recommendations respecting the Toronto '96 Bid.

19.0 Recommendations

1. That City Council amend the Toronto Olympic Commitment as set out below and reconfirm the Toronto Olympic Commitment, as amended.

- That the section titled, "Social Equity" be amended to include section (f) entitled, "Equal Opportunity" as follows:

  (f) Council will work to ensure that equal opportunity principles are established and implemented with respect to all aspects of the Olympic Games.

- That the section titled, "Social Equity" be amended to include section (g) entitled, "Accessible Olympics" as follows:

  (g) In co-ordination with all planning bodies, the Olympic plan must include a comprehensive programme to ensure integration and access to persons with disabilities.

- That the section titled, "Environment" be amended to include section (d) as follows:

  (d) The Olympic plan must include a comprehensive programme of waste management, encompassing the minimization of waste generation, the recycling of appropriate materials and the safe, efficient collection and disposal of those wastes which cannot otherwise be eliminated.

- That the section entitled, "Jobs and the Olympics" be amended to include section (d) as follows:

  (d) Council will ensure that the Organizing Committee for the Olympic Games adopts the purchasing policies of the City of Toronto, which include a Fair Wage Policy, in its mandate.

2. That the Toronto Olympic Commitment be presented to the International Olympic Committee with the Toronto '96 Bid Book in the form contained in Appendix I.

3. That, to achieve the objectives of the Toronto Olympic Commitment, City Council adopt the following recommendations set out in sections of this report

referred to below, as they pertain to the Toronto Olympic Commitment:

Re: Social Equity - Housing:

Sections	8.1.1	
	8.1.2	
	8.1.3	
	8.1.4	
	8.1.5	
	8.1.6	from Commissioner of Housing
	8.3.1 (a)	
	8.3.1 (b)	
	8.3.1 (c)	
	8.3.1 (d)	from Commissioner of Housing
	8.3.2	from Commissioner of Planning and Development
	8.3.3	from O.A.A.C. Co-ordinator
	8.3.4	from Acting Commissioner of Parks and Recreation

Re: Affordable Recreation

Section	9.2.1	from Acting Commissioner of Parks and Recreation

Re: Affordable Olympics

Section	10.1	from Commissioner of Finance

Re: Sexual Equality

Section	11.1	Director of Equal Opportunity

Re: Equal Opportunity

Section	12.1.1	Director of Equal Opportunity

Re: Environment

Sections	13.1	
	13.3.1	from Medical Officer of Health
	13.3.2	from Acting Commissioner of Parks and Recreation
	13.3.3	from O.A.A.C. Co-ordinator

Re: Financial Guarantees

Sections	14.1.1	
	14.1.2	

14.1.3
14.3.1 from Commissioner of Finance
14.3.2 from Acting Commissioner of Parks and Recreation
14.3.3 from O.A.A.C. Co-ordinator

Re: Healthy Olympics

Section 15.2.1 from Medical Officer of Health

Re: Jobs and the Olympics

Sections 16.2 Director of Equal Opportunity

16.4.1 from Commissioner of Purchasing and Supply

Re: Olympic Cultural Programme

Sections 17.1
17.3.1 O.A.A.C. Co-ordinator

4. That City Council adopt the recommendations set out in Sections 6.1 and 6.2 of this report, by the Commissioner of Finance, the Acting Commissioner of Parks and Recreation, the O.A.A.C. Co-ordinator and the Medical Officer of Health with respect to the Organizing Committee.

5. That City Council advise the Directors of T.O.O.C. that, in order to provide assistance to the present T.O.O.C. Directors in their endeavours, to ensure that the T.O.O.C. Board appropriately reflects Toronto and to assist in achieving the Toronto Olympic Commitment objectives, Council recommends that 12 additional Directors be appointed to the Board to bring the total number of Directors to 34; and that an Executive Committee comprising approximately 12 Directors be formed to oversee T.O.O.C.'s activities; that a Candidature Committee be formed to provide additional support for the presentation of the Bid and that City Council adopt the recommendations set out in Sections 7.6.1 and 7.6.2 of this report by the Acting Commissioner of Parks and Recreation and the O.A.A.C. Co-ordinator, respectively.

6. That this report be adopted.

Chair
Committee of Department Heads
Olympic Task Force

Commissioner of Housing

Commissioner of Finance

Commissioner of City Property

Acting
Commissioner of Public Works

Medical Officer of Health

Commissioner of Planning
and Development

Acting Commissioner
Parks and Recreation

City Solicitor

20.0 APPENDIX I

THE TORONTO OLYMPIC COMMITMENT
(Incorporating Amendments Set Out in Recommendation 1)

*Note: Revisions are underlined.

"In developing Toronto's Olympic Bid, City Council's objective will be to achieve the following:

1. SOCIAL EQUITY

(a) Housing

(i) Olympic housing that <u>will be</u> 100% affordable and 60% social housing after the Games are complete. ("Affordable" in this instance follows the provincial definition: housing which has a market price or rent that would be affordable to households of low and moderate income. Households of low and moderate income are defined as households within the lowest 60 percent of the income distribution for the housing region - in Metro, that means a household income to a maximum of $55,800 a year.)

(ii) Olympic housing that will produce significantly more affordable and social housing than would have previously been expected or committed to be produced.

(iii) A plan to ensure that existing residents are not displaced because of visitors to the Games.

(b) Affordable Recreation

The Bid will include a detailed list of facilities and improvements in the City and elsewhere in the region which will provide affordable recreation.

(c) Affordable Olympics

The Bid will include a plan to ensure that Torontonians of lesser means, including

children, will be able to afford to attend events, from preliminaries to finals.

(d) Social Impact Assessment

The Olympic Bid will include a full Social Impact Assessment process. (This process involves meeting with representatives of citizen groups, social agencies and different levels of government, to assess the impact of staging the Olympics on a wide range of people including: ethnocultural groups; people with disabilities; the homeless; young people; the sporting community; the native community; people on fixed incomes; and the business community. This assessment will also look at how the Olympics could affect housing, transportation, community and social services, the environment and the waterfront, as well as assessing the labour and economic impact and the question of security and public protection.)

(e) Sexual Equality

City Council will:

(i) work to achieve parity between men and women on all Olympic Organizing Committee structures.

(ii) work to ensure that sporting venues and training centres will have daycare facilities.

(iii) use the City's influence in planning sports and events selection to address the imbalance of the sexes in the Games.

(f) Equal Opportunity

Council will work to ensure that equal opportunity principles are established and implemented with respect to all aspects of the Olympic Games.

(g) Accessible Olympics

In co-ordination with all planning bodies, the Olympic plan must include a comprehensive programme to ensure integration and access to persons with disabilities.

2. ENVIRONMENT

(a) No exemptions for full Environmental Assessment processes, where applicable, be sought.

(b) The Olympic plan must include a comprehensive programme that will ensure that air quality in the City will not be negatively affected.

(c) The Olympic plan must include a comprehensive programme that will ensure that water quality in the City will be measurably improved in areas where Olympic events are being staged.

(d) The Olympic plan must include a comprehensive programme of waste management, encompassing the minimization of waste generation, the recycling of appropriate materials and the safe, efficient collection and disposal of those wastes which cannot otherwise be eliminated.

3. FINANCIAL GUARANTEES

(a) Firm financial commitments from the Federal and Provincial governments, other municipal governments, and the private sector should be obtained no later than April, 1990.

(b) Council should endeavour to ensure that all public funds, with the exception of those related to housing, other facilities, and infrastructures, which would have otherwise been constructed, are recovered.

(c) All costs of the Games must be fully and publicly accounted for.

(d) Council should develop a strategy to have corporate sponsors share the financial risk of the Games.

(e) Council will work to ensure that the Olympic facilities are innovative and functional rather than luxurious and extravagant.

4. A HEALTHY OLYMPICS

(a) Council will not accept sponsorships from corporations which produce, sell, or are otherwise involved in promoting unhealthy activities, such as tobacco use.

(b) Council commits itself to a no drugs Olympics and will aggressively pursue strategies to ensure that this goal is achieved.

5. JOBS AND THE OLYMPICS

(a) Council will respect its current policy on the rezoning and redesignation of industrial lands with respect to all aspects of the Games.

(b) Council will develop a Fair Wage Policy for all Olympic workers.

(c) Council will maximize the number of unionized jobs on all matters pertaining to the Olympics.

(d) Council will ensure that the Organizing Committee for the Olympic Games adopts the purchasing policies of the City of Toronto, which include a Fair Wage Policy, in its mandate."

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